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4-4-2014

# An Introduction to the NACTO Urban Street Design: Changing the DNA of City Streets

Peter Koonce

*Portland Bureau of Transportation*

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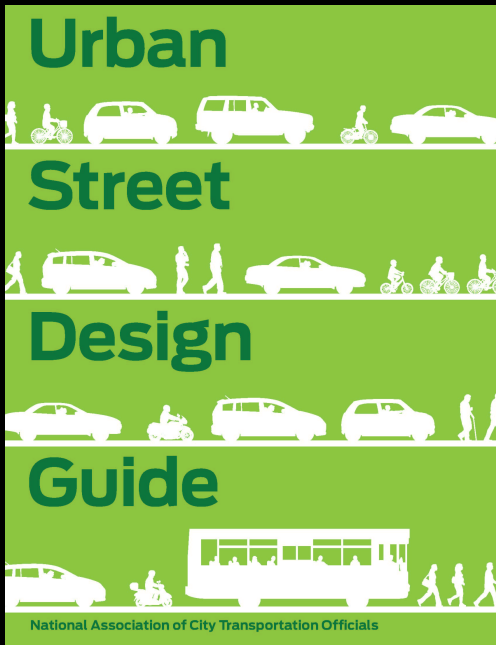
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# *Overview of the NACTO Urban Street Design Guide*

*Peter Koonce, P.E.  
April 4, 2014*

# What is NACTO?

- Coalition of transportation professionals with the intent to:
  - facilitate the exchange of transportation ideas, insights and best practices among large cities,
  - improve the state of the practice for (*multimodal*) street design



**City Staff talking to City Staff**

# How NACTO fits

- AASHTO – State Highway
  - Geometric Design (Green Book)
  - Bike Guide
- NACE – County Engineers
- ITE – Transportation Professionals/ Engineers



# Who is involved?

- *Member Cities*
  - [Atlanta](#) [Baltimore](#) [Boston](#) [Charlotte](#) [Chicago](#) [Denver](#)
  - [Detroit](#) [Houston](#) [Los Angeles](#) [Minneapolis](#) [New York](#)
  - [Philadelphia](#) [Phoenix](#) [Portland](#) [San Diego](#)
  - [San Francisco](#) [Seattle](#) [Washington DC](#)
- *Affiliate Members*
  - [Arlington,VA](#) [Austin](#) [Burlington](#) [Cambridge](#) [Hoboken](#)
  - [Indianapolis](#) [Louisville](#) [Memphis](#) [Oakland](#)
  - [Salt Lake City](#) [Somerville MA](#) [Ventura CA](#)
- State Endorsement: ***Washington & Massachusetts***

# Design Controls



# DESIGN CONTROLS



Design Speed  
Design Vehicle  
**Design Hour**

**Design Year**  
**Performance Measures**  
Functional Classification



# DESIGN CONTROLS



*Design Controls should work towards your intended outcome, not against it.*

# DESIGN CONTROLS



*High-quality design for city streets and intersections relies on a keen understanding of **the analytical processes and assumptions underlying those technical decisions that shape streets.***

# Contrast in Design Styles

## Urban



## Street



## Design



## Guide



National Association of City Transportation Officials

## A Policy on Geometric Design of Highways and Streets

2011  
6th Edition



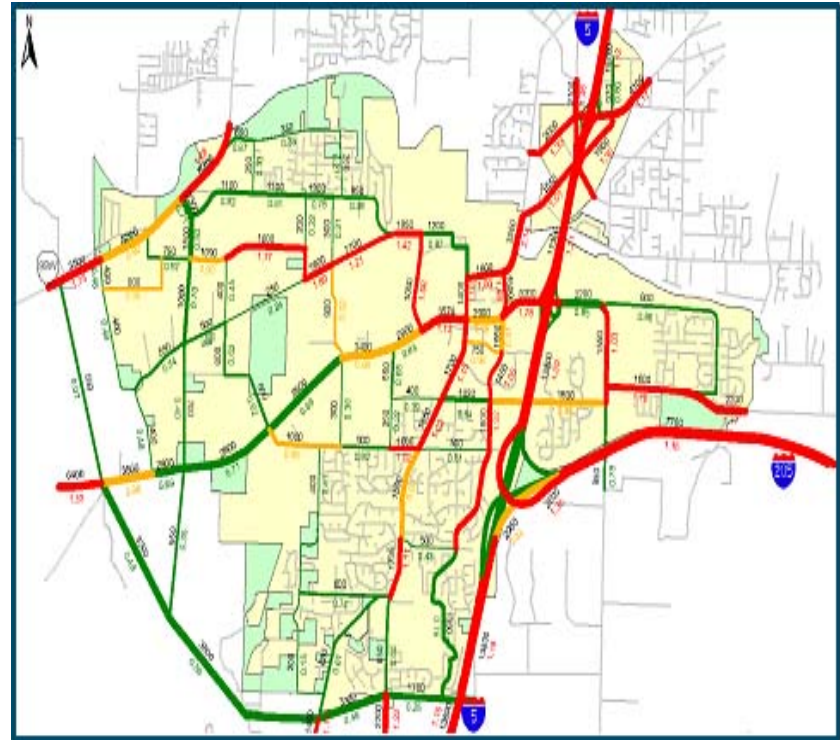
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# Design Year

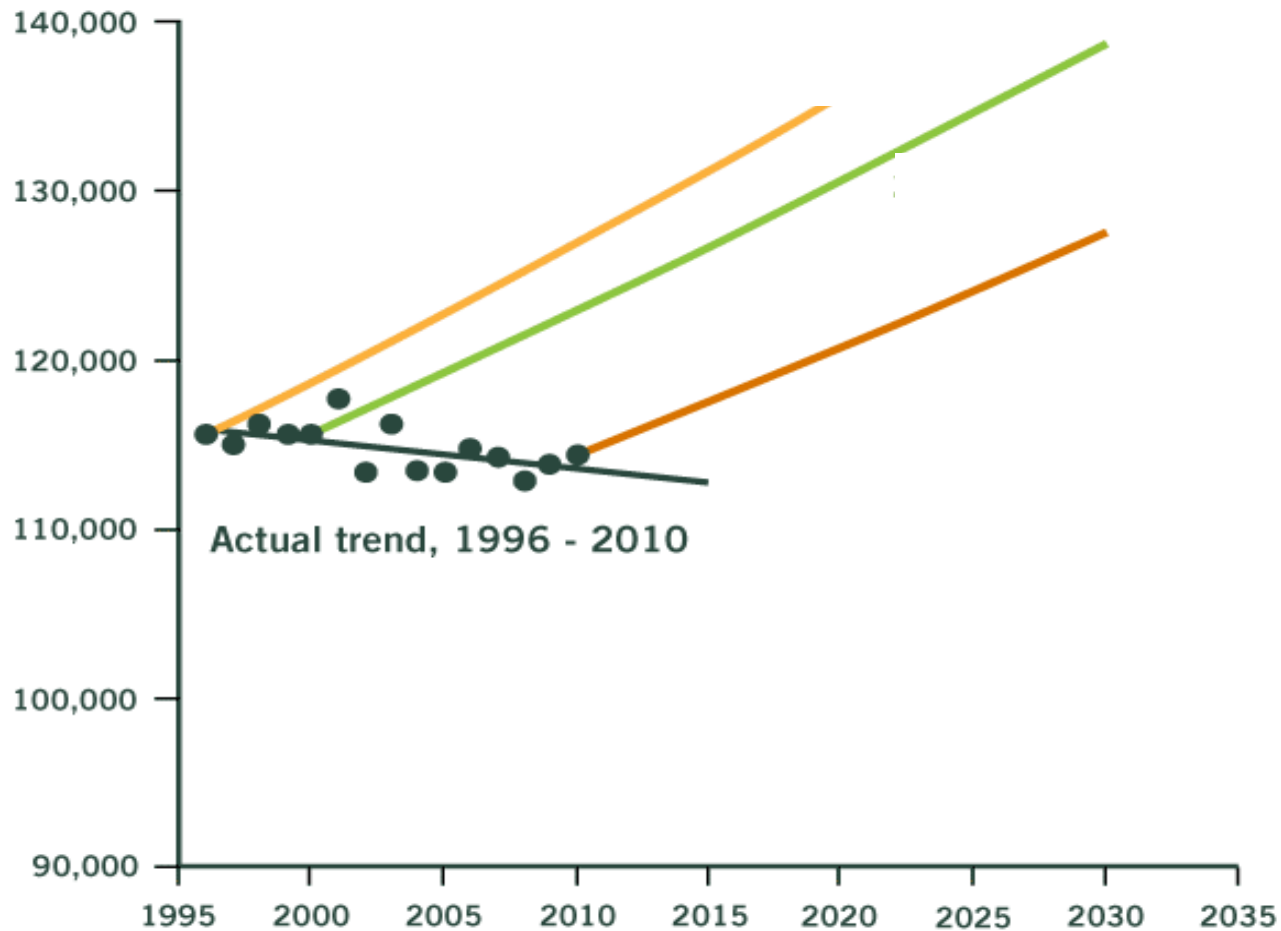


# Projection of Future Traffic Demands

“Many highway engineers believe the maximum design period is in the range of 15 to 25 years”



# Design Year vs. Actual Trend



# Problems with Design Year

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- Unconstrained vehicle demand for 20+ years
- Straight line growth projection
- Underlying goals of congestion reduction and highway project selection



Taylor's Fy. Rd.  
To Capitol Hwy.

NO  
TURN  
ON  
RED

WELLS FARGO

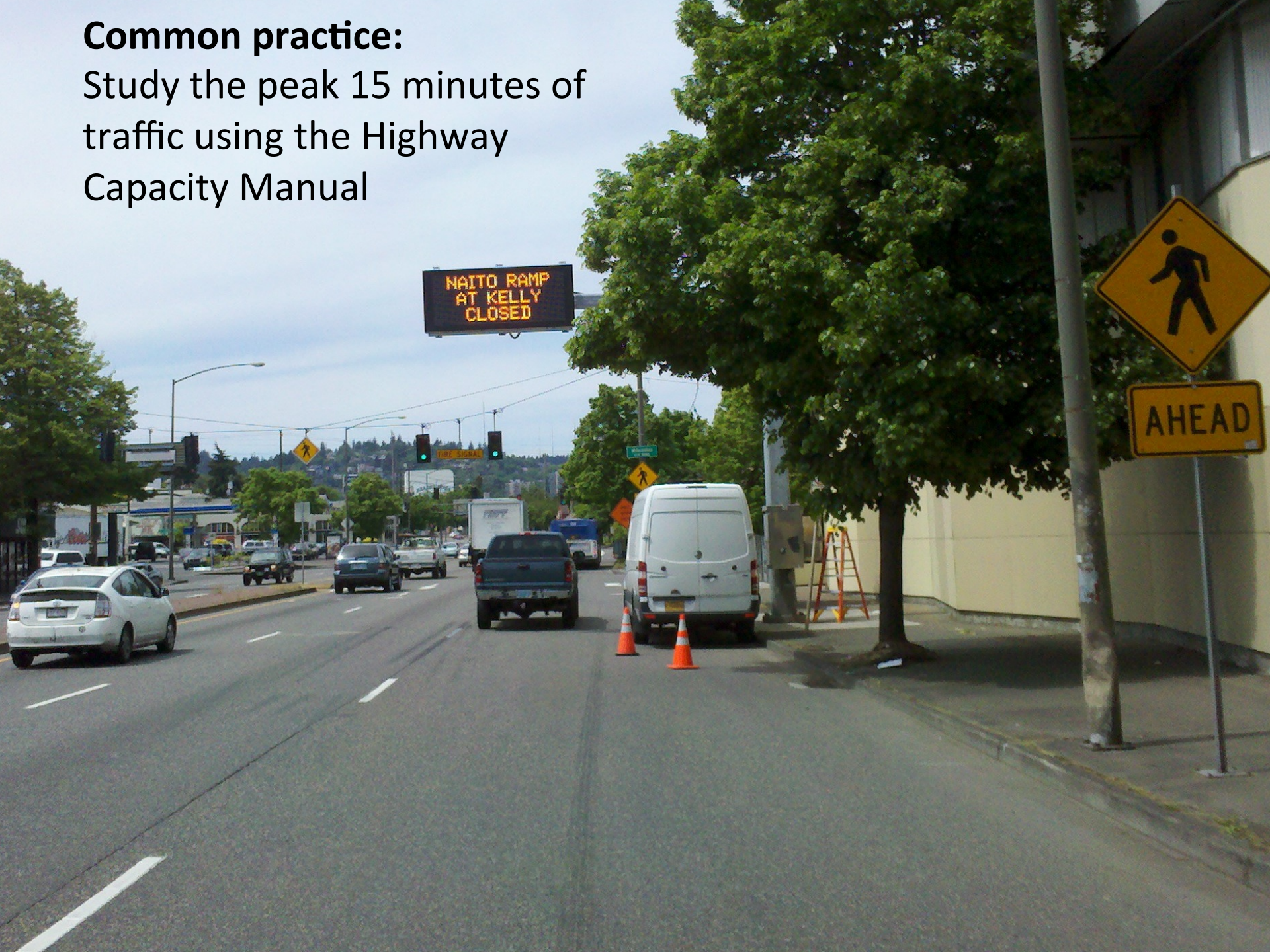
colwell



# Design Hour



**Common practice:**  
Study the peak 15 minutes of  
traffic using the Highway  
Capacity Manual

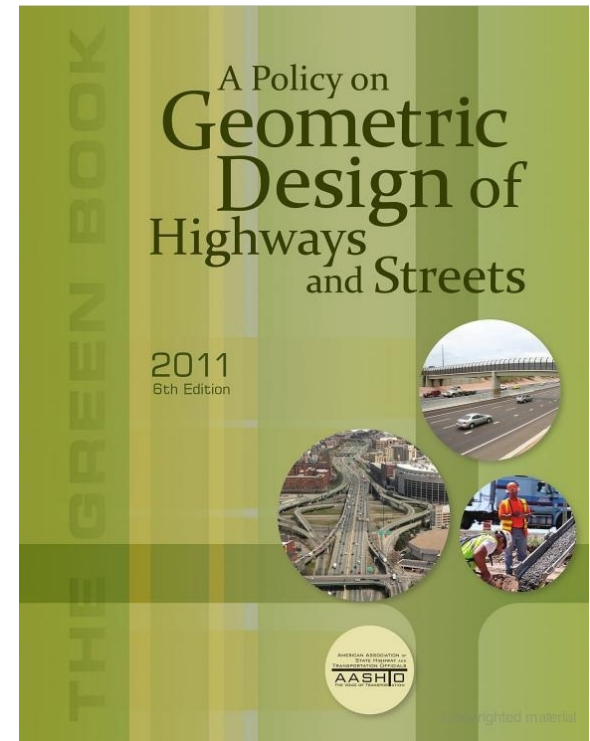


# Peak Hour Design

“in urban design, the 30<sup>th</sup> highest hourly volume can be a reasonable representation of daily peak hour”

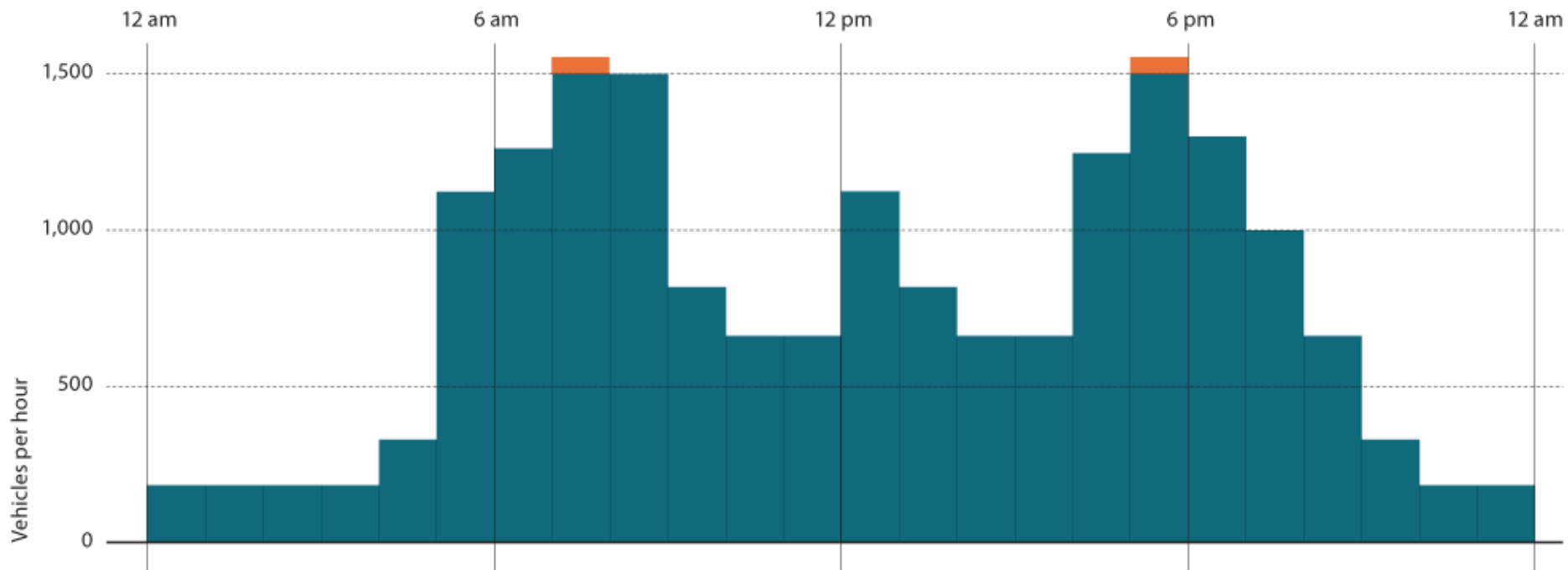
“the use of average hourly traffic would result in an inadequate design”

– *AASHTO 2.3.2*

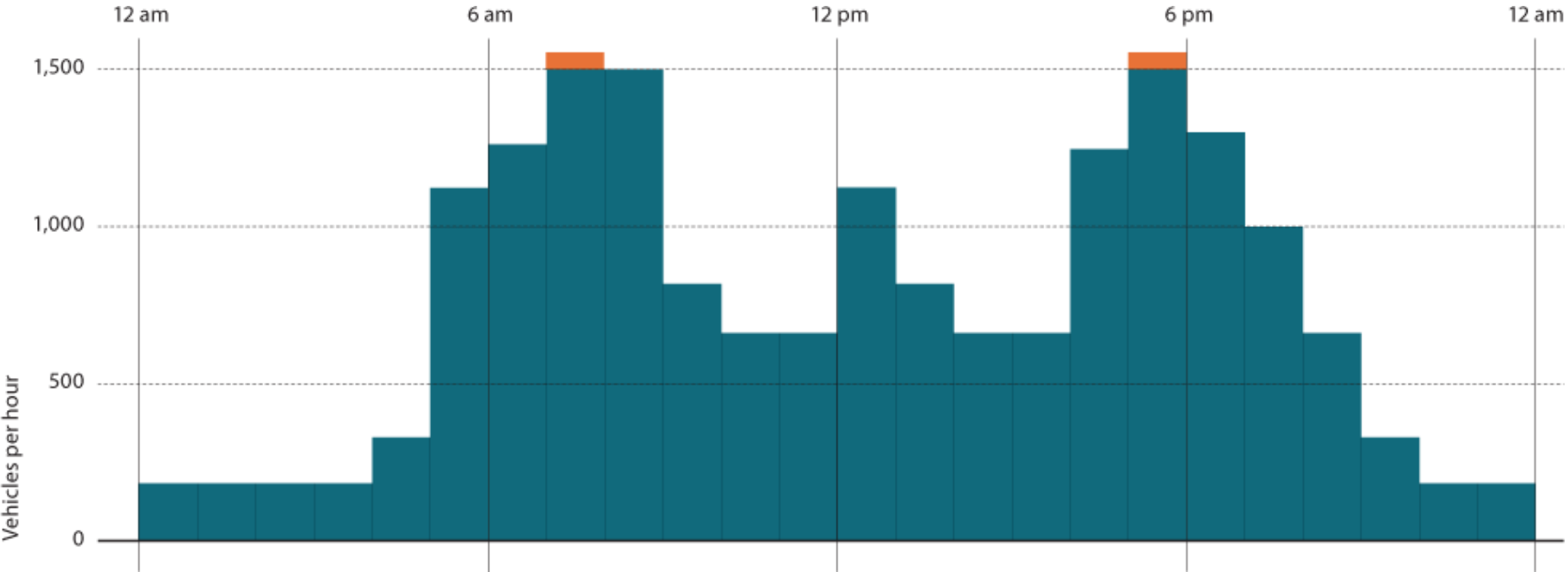


# NACTO Recommends

- Assess more than the peak hour or 15-mins
- Identify peak spreading opportunities



# Design for Hours, not Minutes



**Streets designed for peak intervals of traffic may fail to provide a safe and attractive environment during other portions of the day.**



# From 8 AM to 8 PM



**8:00 AM**  
Mobility



**12:00 PM**  
*Accessibility focus – pedestrians during the lunch hour*



**8:00 PM**  
*Neighborhood emphasis – bicycle and other local traffic*

# Intersection Design Principles





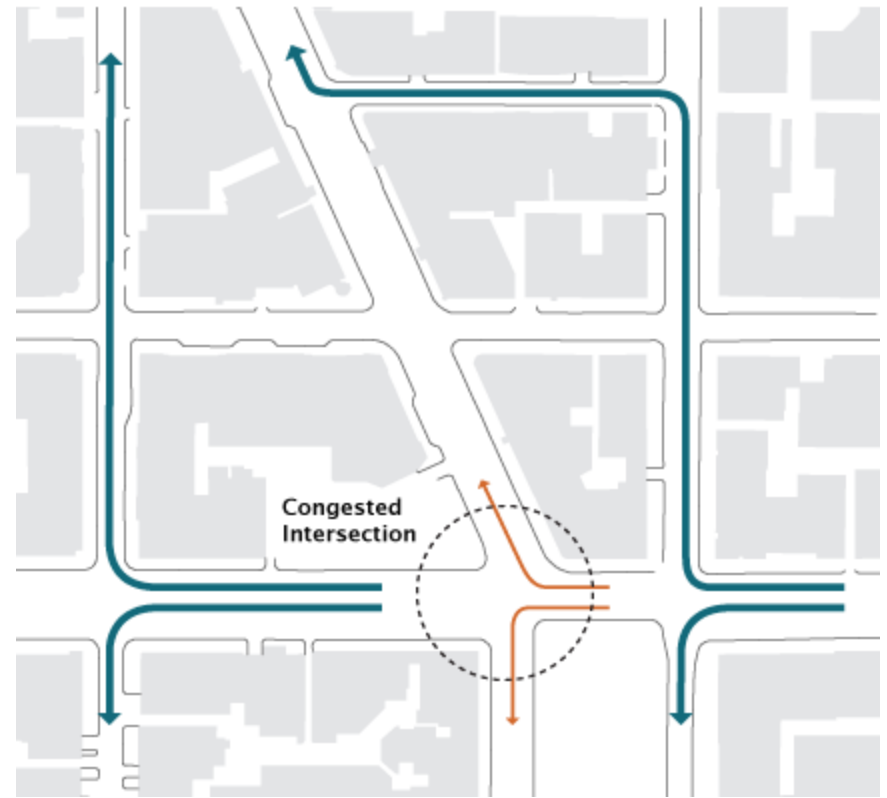
# Intersection Design Principles

- Design intersections as compact as possible
- Analyze systems not intersections
- Integrate Time & Space
- Intersections are shared spaces
- Utilize excess space effectively
- Design for the future



# Analyze Systems not Intersections

- Consider completeness of the system
- Provides opportunities for engineers to make “improvements”



# Integrate Time & Space

“balance needs of and functions of different time periods”

“Streets designed for peak intervals may fail to provide a safe and attractive environment”



# Performance Measures



# Performance Measures: Definition of Failure

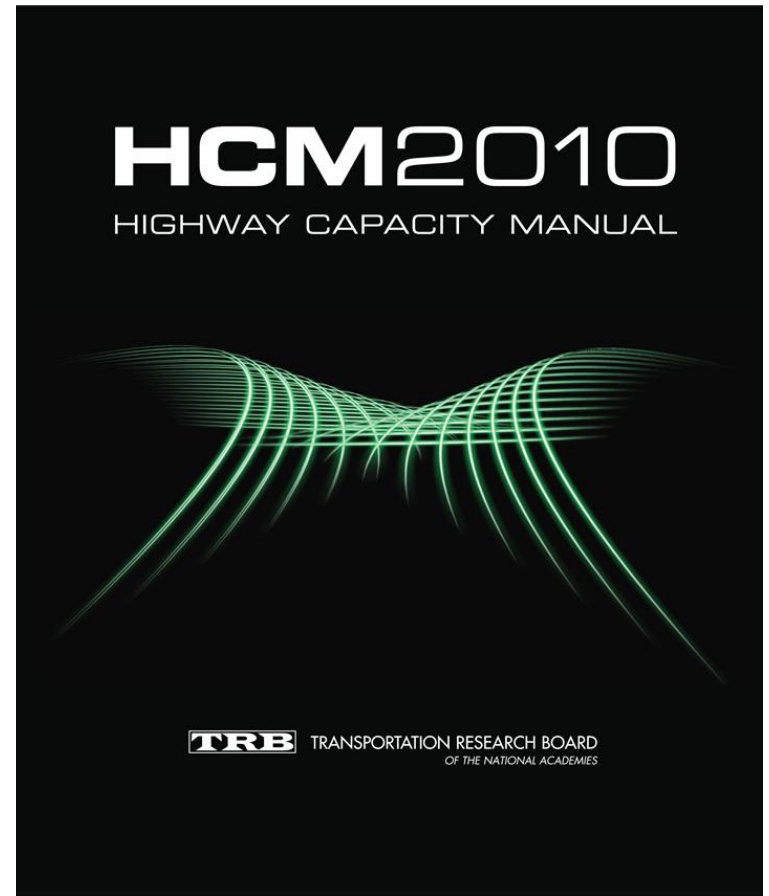


Skagit River Bridge

# Highway Capacity Manual

Highway Capacity Manual defines failure as the breakdown of flow; the threshold where you reach failure at signalized intersections

***80 second per vehicle***

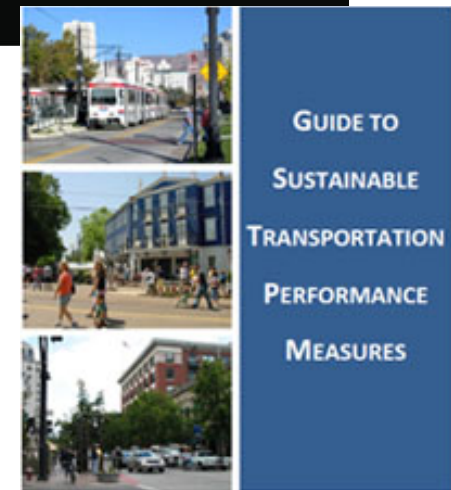
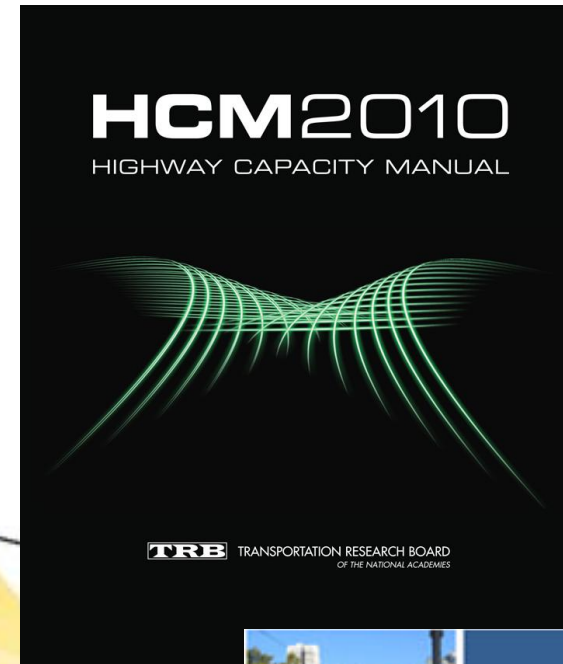


# Level of Service at Signalized Intersections is for Cars

- Today's methodology doesn't consider *person delay or other goals*
- Transit, pedestrian crossing, or bikes are largely forgotten in these traditional methodologies/measures.

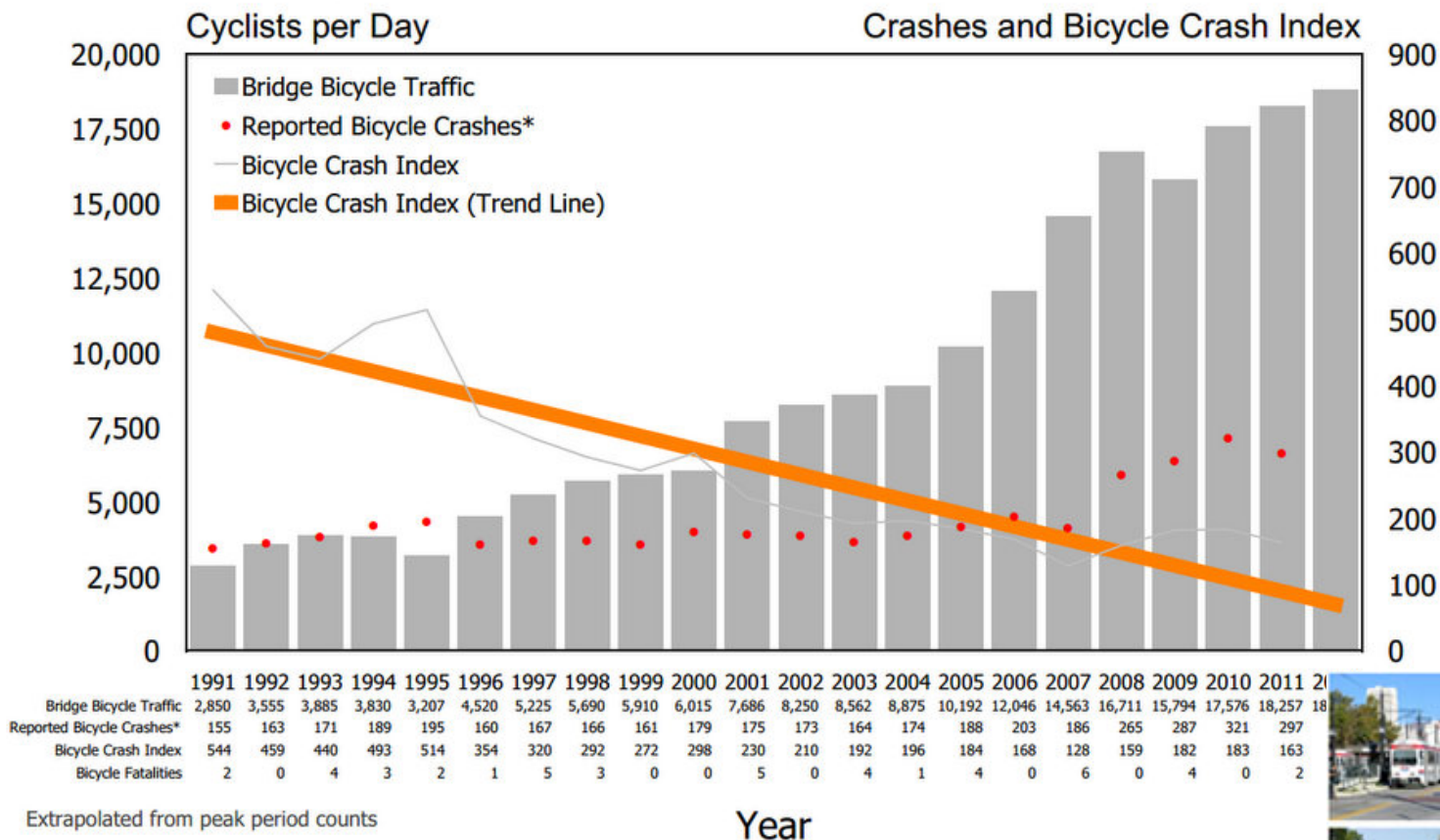
# Potential Performance Measures

- Crashes per mile of highway
- Delay per vehicle
- Mode split





# Combined Bicycle Traffic over Five Main Portland Bicycle Bridges Juxtaposed with Bicycle Crashes



Bridge Bicycle Traffic	2,850	3,555	3,885	3,830	3,207	4,520	5,225	5,690	5,910	6,015	7,686	8,250	8,562	8,875	10,192	12,046	14,563	16,711	15,794	17,576	18,257	18,257
Reported Bicycle Crashes*	155	163	171	189	195	160	167	166	161	179	175	173	164	174	188	203	186	265	287	321	297	297
Bicycle Crash Index	544	459	440	493	514	354	320	292	272	298	230	210	192	196	184	168	128	159	182	183	163	163
Bicycle Fatalities	2	0	4	3	2	1	5	3	0	0	5	0	4	1	4	0	6	0	4	0	0	2

Extrapolated from peak period counts

Year

"Crash Rate" represents an indexing of annual reported crashes to daily bicycle trips across the four main bicycle bridges.

\*2008, 2009 Reported Bicycle Crashes data reflects a decision by the Portland Police Bureau to lower the threshold for reporting bicycle-involved crashes. This change, beginning in January 2008 means that crashes previously unreported by Portland Police are now entering the reporting system. There have been no indications in the operation of our system that leads the city to conclude that the increase in reported crashes is representative of changes in actual crash activity in the city.



GUIDE TO  
SUSTAINABLE  
TRANSPORTATION  
PERFORMANCE  
MEASURES



# USDG: Performance Measures by Mode



Speeding decreased by **16%**, while median speeds increased by **14%**

Injury crashes fell by **26%**

**49%** fewer commercial vacancies *(compared to 5% more borough-wide)*

**74%** of users prefer the new configuration

Pedestrian plaza

Simplified intersections

Protected bicycle path



# Applying the USDG

- Requires us to challenge assumptions
  - Engineering details
  - Planning forecasts
- Use policies to change traditional practices

Thank you for your Time

