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Urban Transportation Planning and TOD Research in Japan

Fumihiko Nakamura
Yokohama National University

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Urban Planning and Urban Public Transportation

**-Learning from Asian and
Latin American cases-**

By

Fumihiko Nakamura

Executive Director, Vice President

Professor

Yokohama National University (YNU)

About Fumihiko Nakamura

- **1962** **Born in Niigata, Japan**
- **1985** **Graduate from University of Tokyo**
- **1991** **Doctor of Engineering,
University of Tokyo,
(Urban Engineering)**

- **1989-1992: Research Associate**
 - **University of Tokyo**
- **1992-1994: Assistant Professor**
 - **Asian Institute of Technology (Bangkok)**
- **1995-2004 : Associate Professor**
 - **Yokohama National University (YNU)**
- **2004- : Professor**

About Fumihiko Nakamura (Cont.)

- **2011- : Visiting Professor**
 - **Parana Catholic University (PUC) at Curitiba, Brazil.**
- **2013-2015: Dean,**
 - **Graduate School of Urban Innovation ,YNU**
- **2015- : Executive Director, Vice President,**
 - **YNU**

- **Majoring in**
 - **Urban Transportation Planning and policies,**
 - **Urban planning,**
 - **Public transportation planning**

- **http://www.cvg.ynu.ac.jp/G4/index_e.htm**
- **E-mail: nakamura-fumihiko-xb@ynu.ac.jp**

Contents of the Lecture

- 1. Trend of Urban Transportation**
- 2. Trend of Research**
- 3. Trend of Technical Keywords**
- 4. Strategy Framework**
- 5. Learning from Asian Cases**
- 6. Learning from Latin American Cases**
- 7. Discussion on Perspectives**

Negative Impact of Traffic

Damage on Environment



Traffic Accident



Social Exclusion



Negative Impact of Traffic

➤ **Damage of Environment**

➤ **Traffic Accidents**

➤ **Social Exclusion**

Negative Impact of Traffic

➤ **Damage of Environment**

➤ **Traffic Accidents**

➤ **Social Exclusion**

➤ **We should solve them somehow.**

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Trend of Research

- **Focusing points**
 - **Traveling Vehicles**
 - **Traveling Human**
 - **Quality of (Human) Life**



Trend of Research

- **Understanding of Motorization**

- Increase of Vehicles

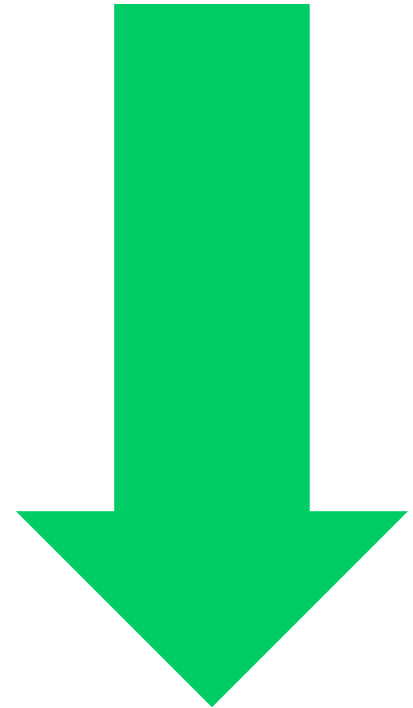
- Stable situation (Peak-Car)

- From Ownership to Sharing



Trend of Research

- **Methodology for Policy Application**
 - **Predict and Provide**
 - **Predict and Protect**
 - **Decide Vision and Act Together**



Trend of Research

- **Expansion of the perspectives.**
 - **Efficiency and Reliability**
 - **Safety**
 - **Environment**
 - **Social Welfare**
 - **Landscape**
 - **Town center revitalization**
- **Wider range of target modes**
 - ++ **Walking, Bicycle, Paratransit, Bus**

Trend of Research

- **Summary**

- **More on Human Based**
- **More interdisciplinary**
- **Decision making supportive**

- **Sustainability - Oriented**
- **Multi- and Inter- Modal Oriented**
- **Implication with other areas such as Urban Planning**

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Keywords for Next Generation

- Streets for Place-making
- Autonomous Vehicle



Keywords for Revolution of Urban Transportation

- **Smart** Mobility
- Connected and **Shared** Mobility
- **Green** Modes First
- **Walkable** City Center and Streets
- Safe and **Secured** Bicycles
- **Reliable** Public Transportation
- **Enjoyable** Transportation Nodes

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SUSTAINABLE URBAN MOBILITY STRATEGY FRAMEWORK

**GOAL FOR
SUSTAINABLE
MOBILITY**

**LESS
DEPENDENCE
ON CAR
TRAFFIC**



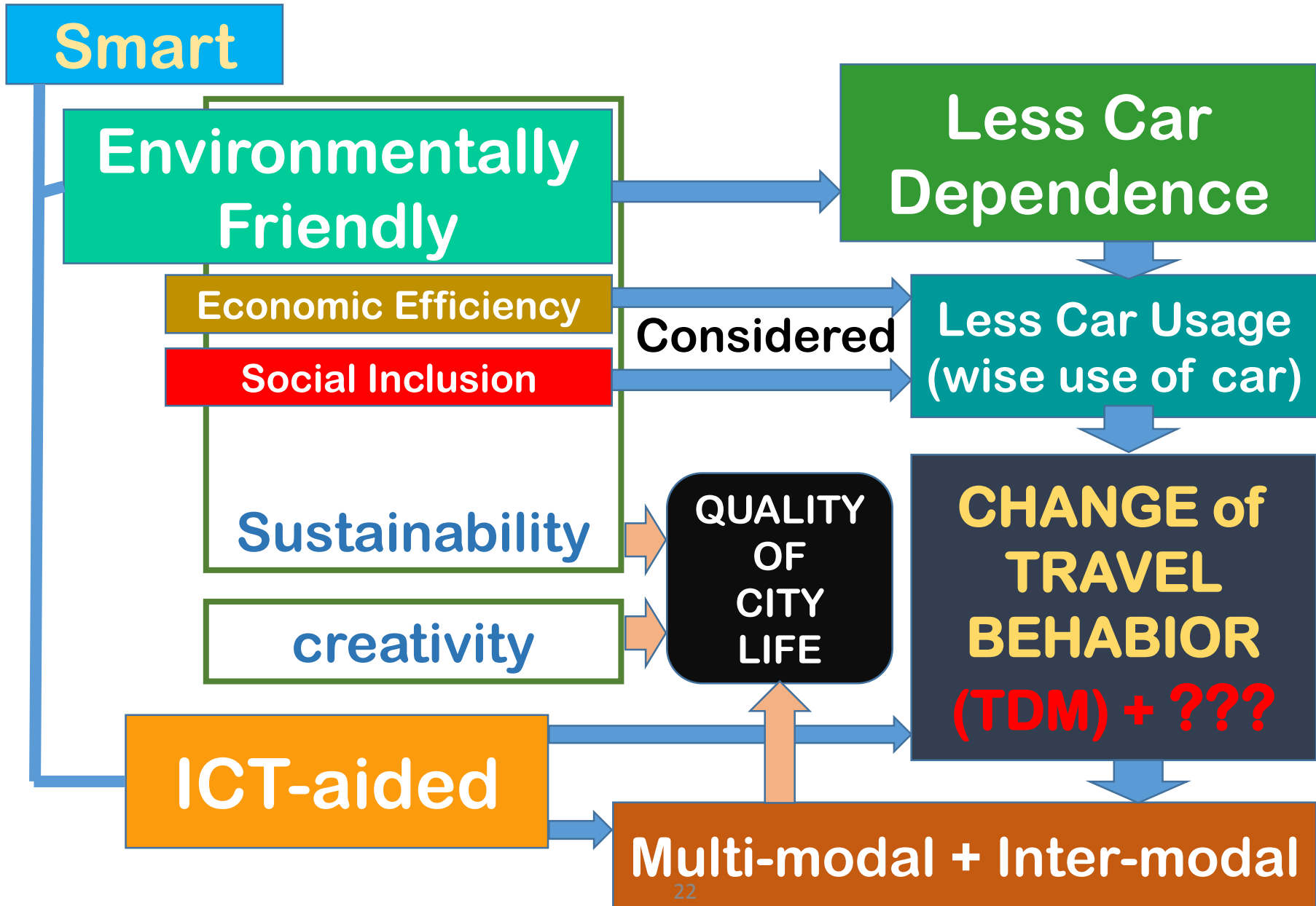
TARGET FOR CONTROL

**CAR OWNERSHIP
CAR USAGE
CAR PARKING**

STRATEGY FRAMEWORK

**SUPPLY SIDE & DEMAND SIDE
LONG TERM & SHORT TERM**

Several Conceptual Keywords



Travel Demand Management (TDM)

To Ask Travelers (Drivers) to change behavior
(in order to reduce congestion)

Route change

Ex. Navigation system

Mode change

Ex. Park and Ride

Destination change

Ex. Satellite office

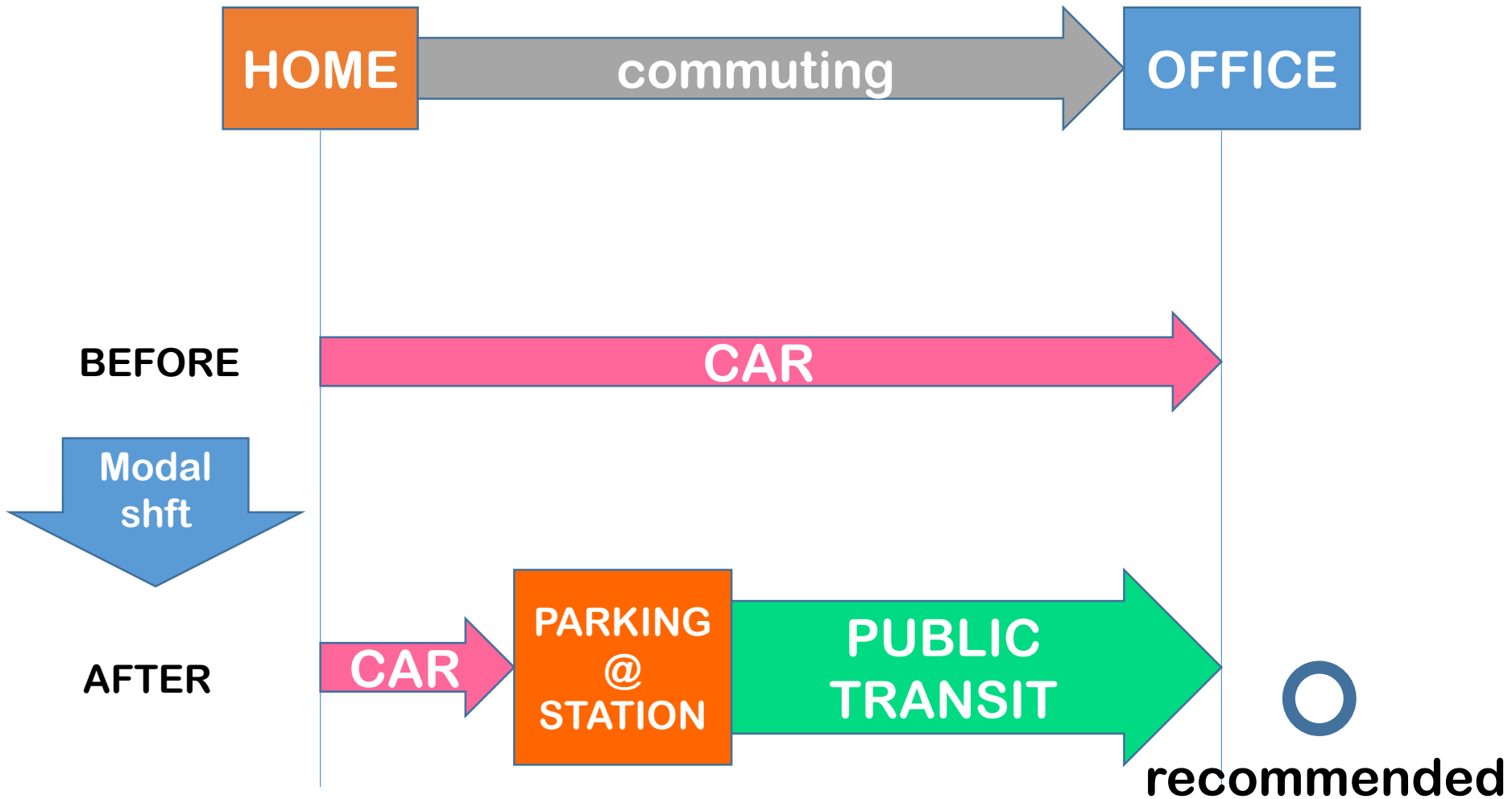
Frequency change

Ex. 3 days week work

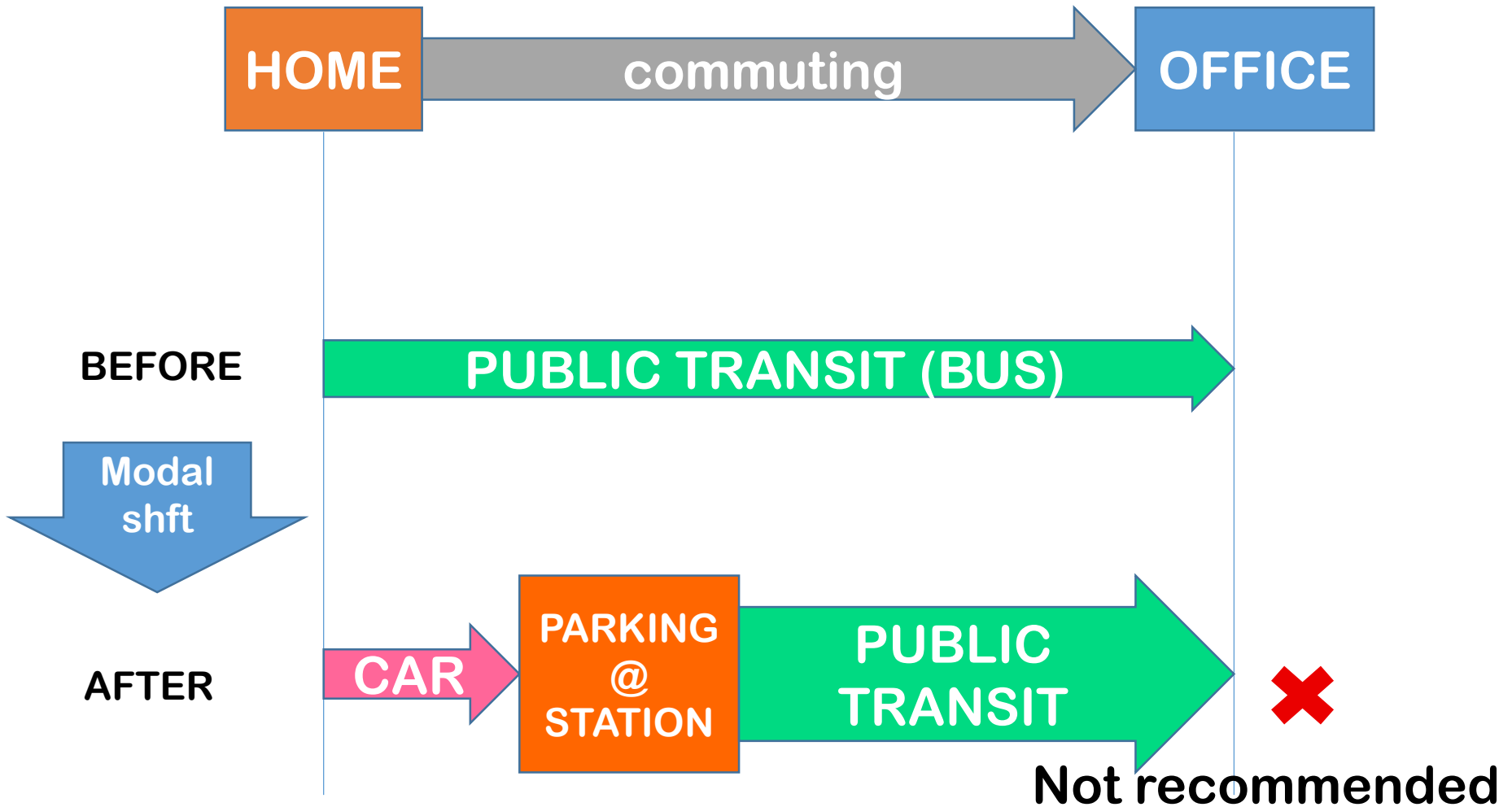
Time change

Ex. Triggered commuting

Park & Ride (modal shift case 1)



Park & Ride (modal shift case 2)



Park & Ride (modal shift case 3)



BEFORE



Modal
shft

AFTER



Not recommended

Park & Ride (discussion)



BEFORE

BI

Behavioral Change should be observed for evaluation not by the patronage

Modal shift

AFTER

CA

...

Another Strategy for modal shift

Transit Oriented Development

LESS DEPENDENCE ON CAR USE

CONTROL
BY
ENFORCEMENT,
PRICING

+

PROVISION
OF
ALTERNATIVE MODES
(PUBLIC TRANSIT)

INTRODUCTION OF SUPPORTIVE DEVELOPMENT

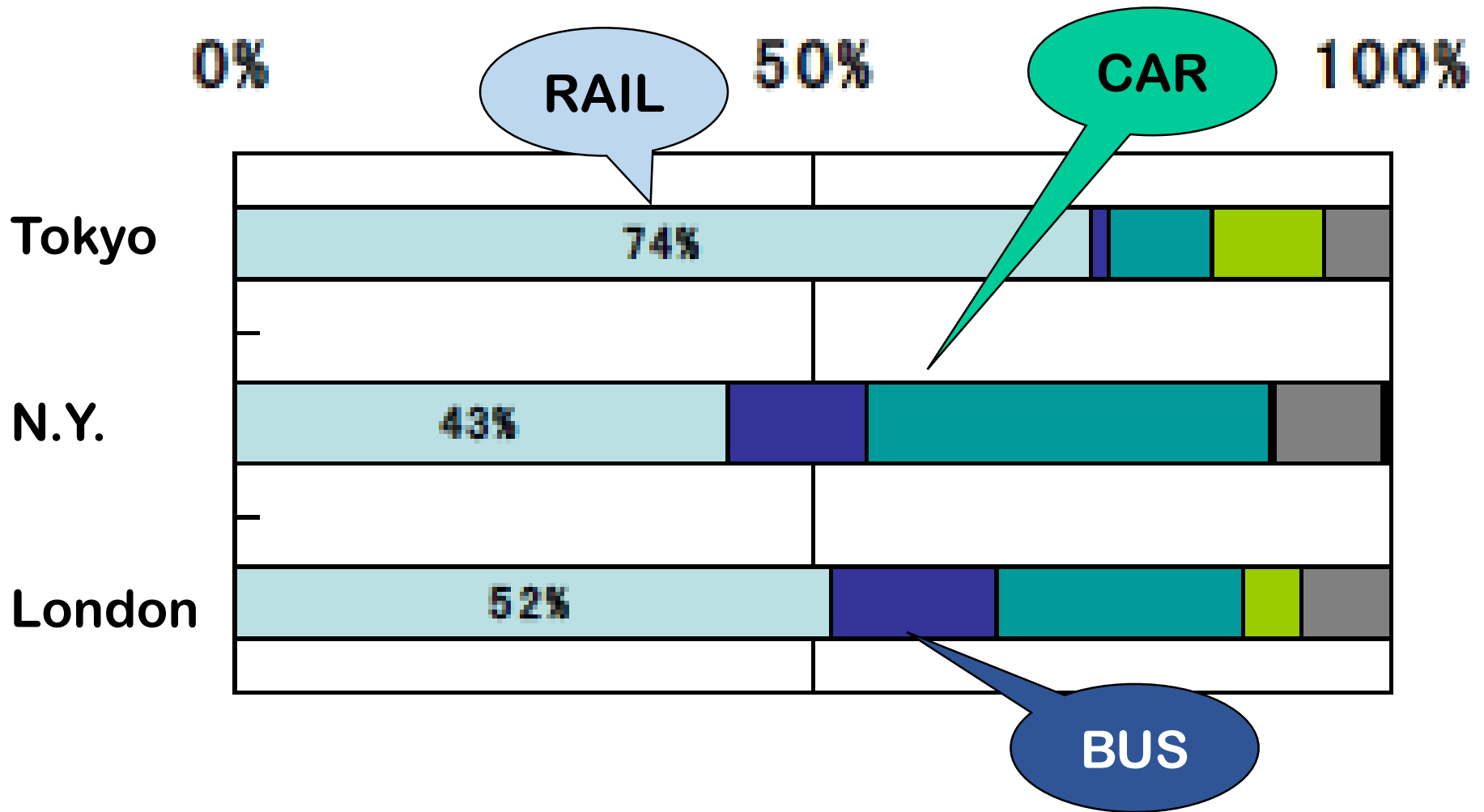
TOD : TRANSIT ORIENTED DEVELOPMENT

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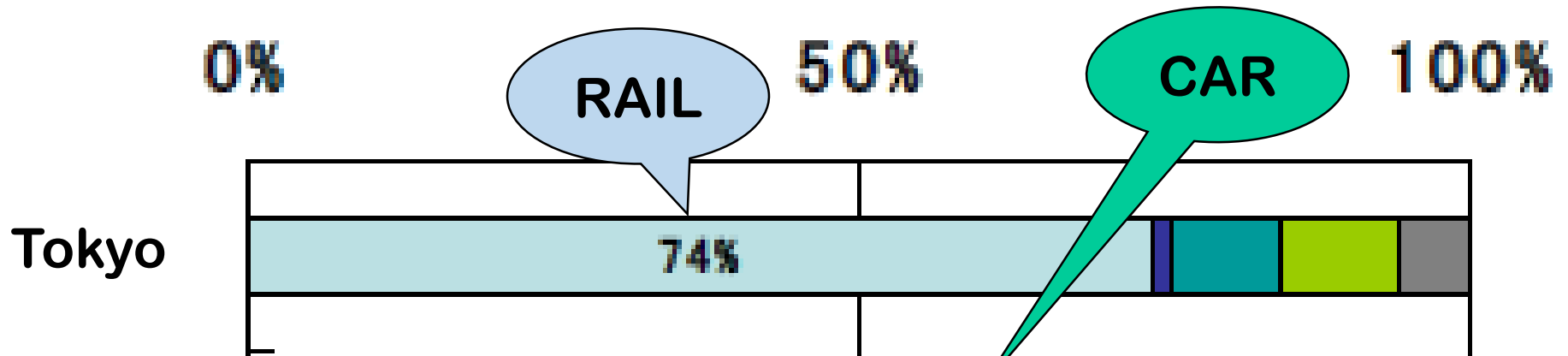
5.1 Tokyo

<Tokyo> High Share of Rail for commuting



<Tokyo>

High Share of Rail for commuting

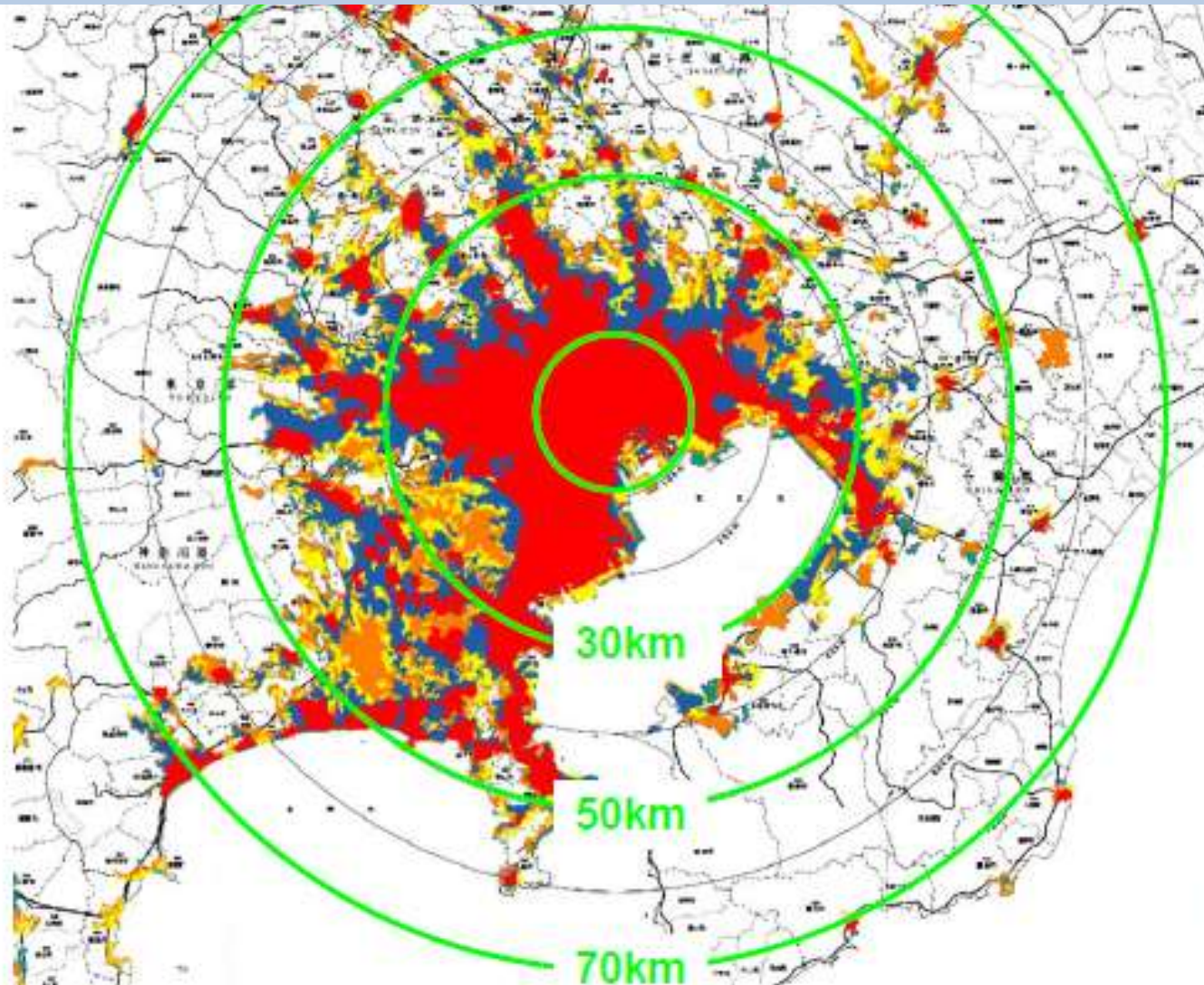


<Notes.>

Commuting Cost is supported by the employers in Japan, fully in case of railway, partially in case of car

<Tokyo>

Rail 1st, Development 2nd, Motorization 3rd



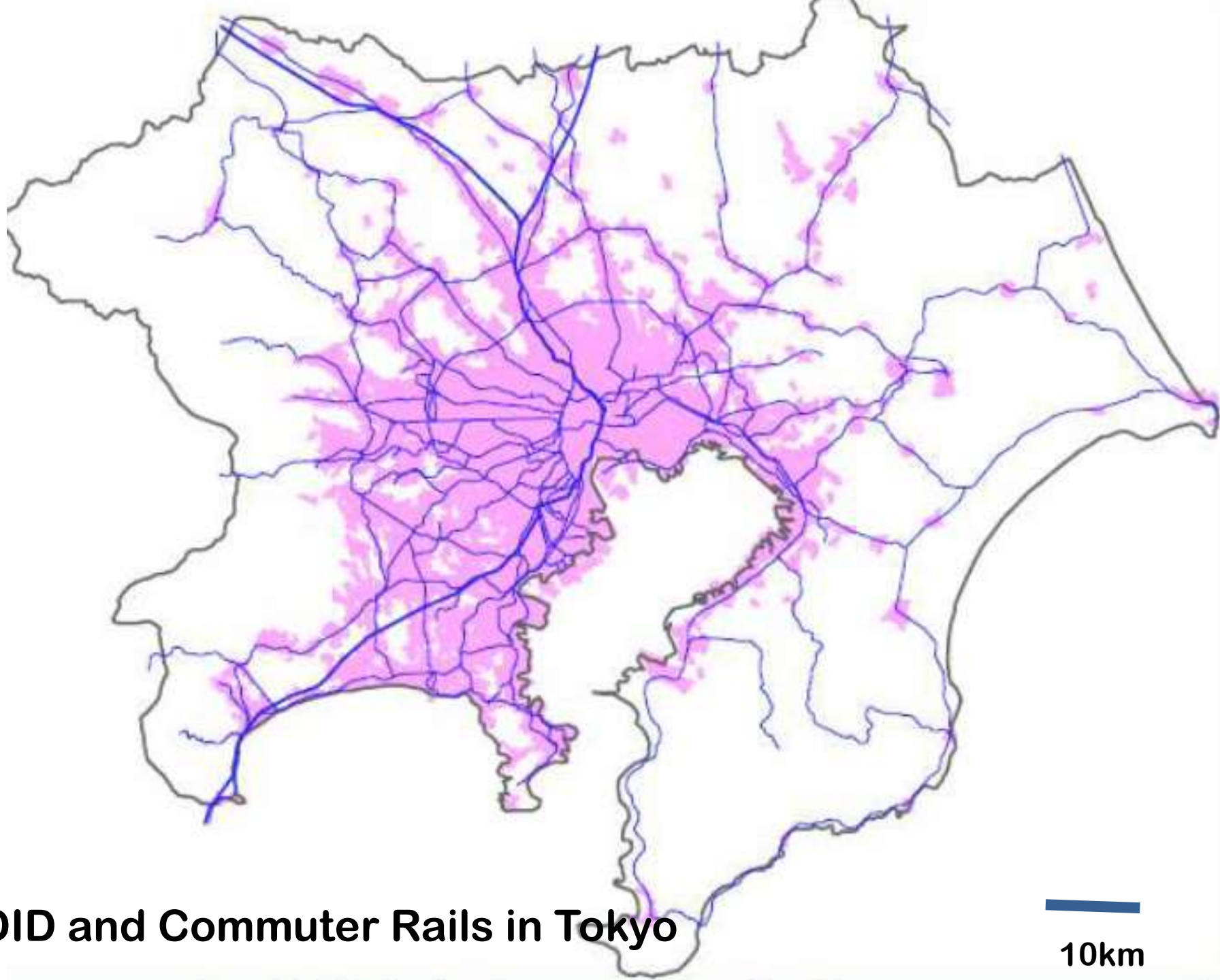
Population of
70km-radius:
34million

Expansion of urban area *



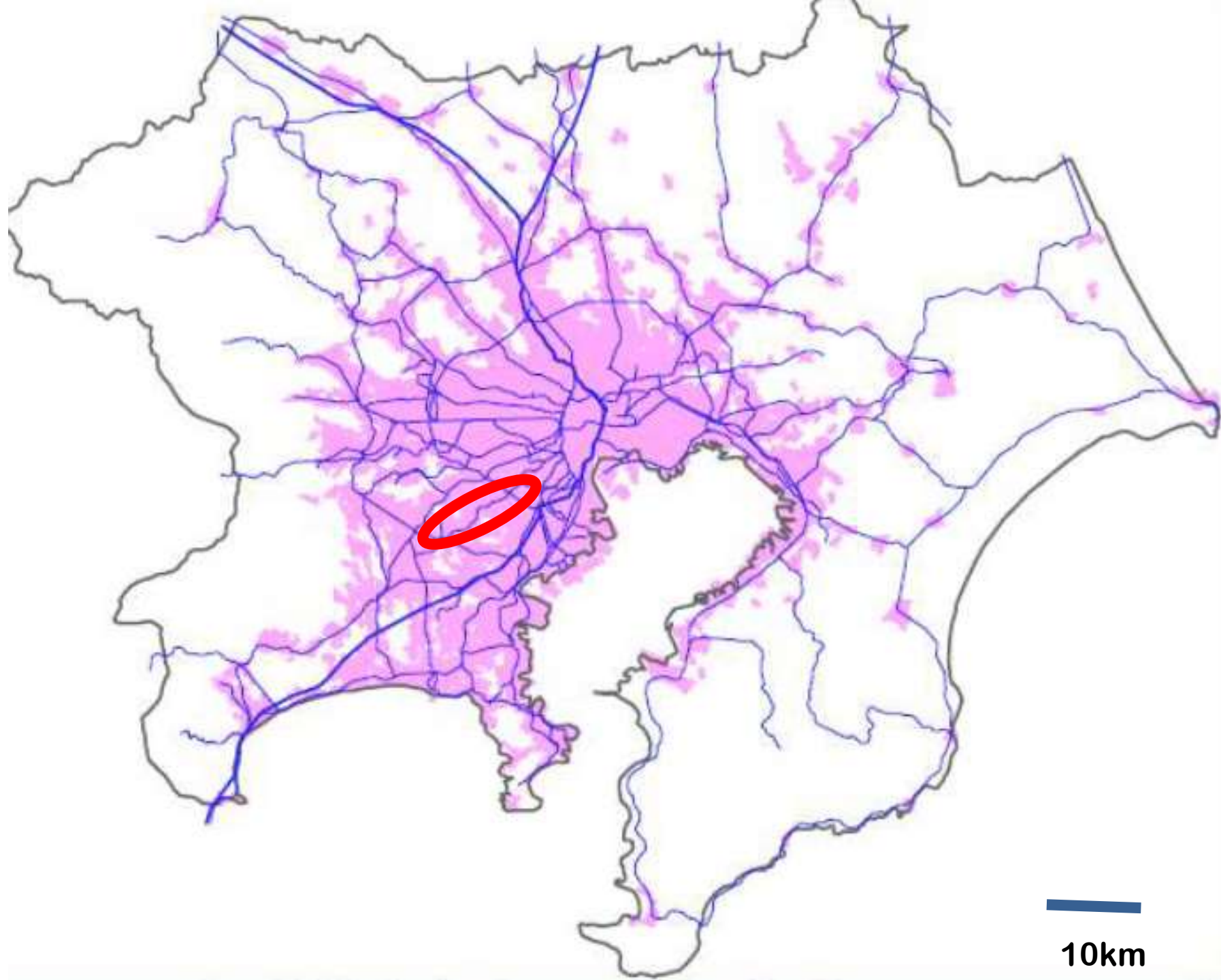
The urban area refers to DIDs
(densely inhabited districts).

Source: national census

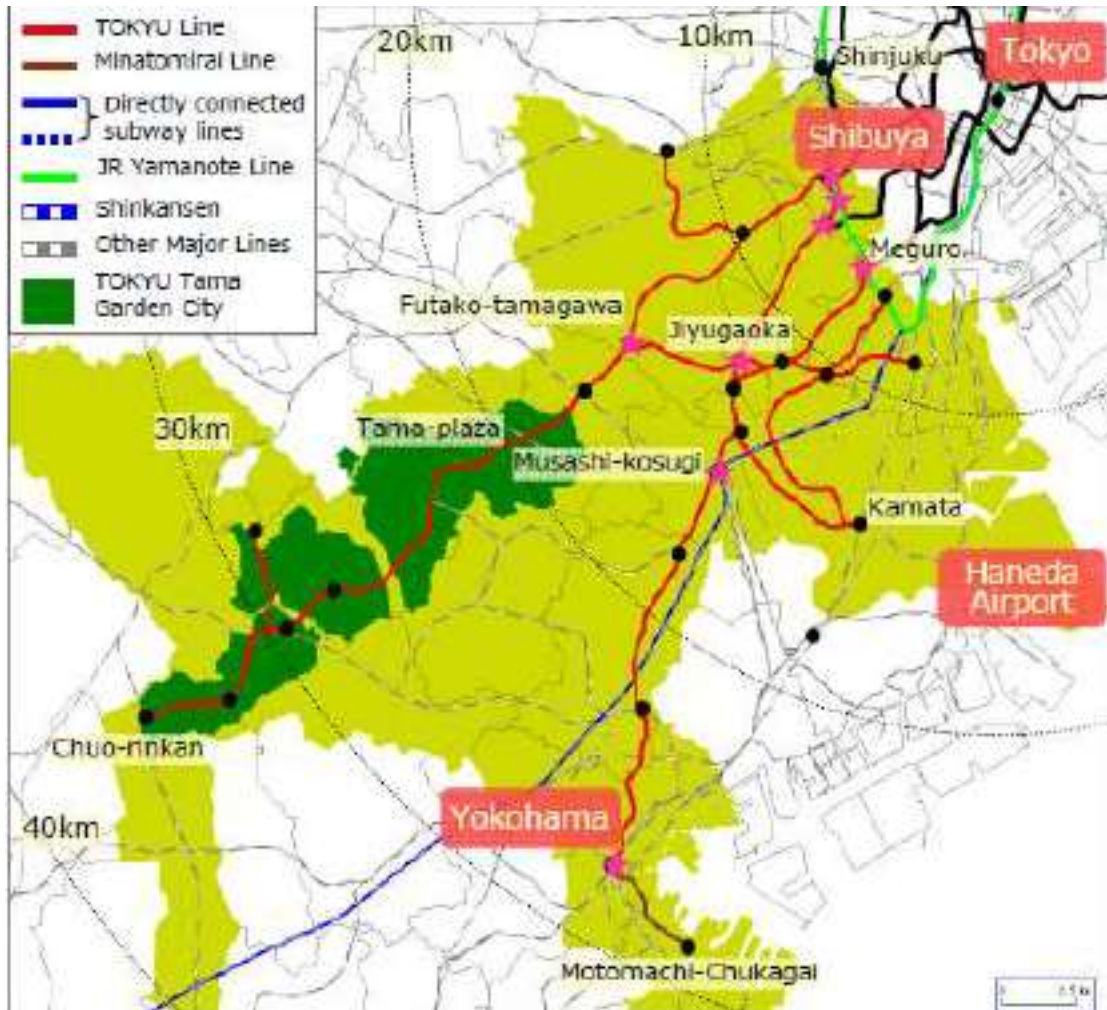


DID and Commuter Rails in Tokyo

10km



<Tokyo> Tama-Den-En-Toshi Unique Example of TOD



Private Railway Company initiated Development as well as rail construction

<Tokyo> Tama-Den-En-Toshi Unique Example of TOD



DEVELOPING
GOOD
ENVIRONMENT

MORE
PASSENGERS

LAND PRICE
RISE

RE INVESTMENT

Tama Plaza in 1970's



<Tokyo> Tama-Den-En-Toshi Unique Example of TOD



1970's



1970's



1970's



1970's



1990's



2010's NEW STATION



<Tokyo>

Tama-Den-En-Toshi

Unique Example of TOD

- **Located west of Tokyo by 20-30 km**
- **600,000 Residents living in about 50 km sq.**
- **Private Operator (Tokyu) developed the area and runs the commuter railway.**

- **Results**
 - **High share of Commuting Rail**
 - **Less number of Commuters to Tokyo by car.**

<Tokyo>
Tama-Den-En-Toshi
Unique Example of TOD

Q : Perfectly Successful?

<Tokyo>

Tama-Den-En-Toshi

Unique Example of TOD

Q : Perfectly Successful?

- Residents with Higher Density
- Shopping Function at rail stations



<Tokyo>

Tama-Den-En-Toshi

Unique Example of TOD

Q : Perfectly Successful?

- Residents with Higher Density
- Shopping Function at rail stations




- Higher level of Car ownership after motorization
- Access to stations by cars is cheaper.



<Tokyo> Tama-Den-En-Toshi Unique Example of TOD

Q : Perfectly Successful?

- Residents with Higher Density
 - Shopping Function at rail stations
- 
- Higher level of Car ownership after motorization
 - Access to stations by cars is cheaper.

- 
- A lot of cars to rail station, causing congestion
 - In Weekdays as feeder mode to railway commuting
 - In Weekends as shoppers to Shopping

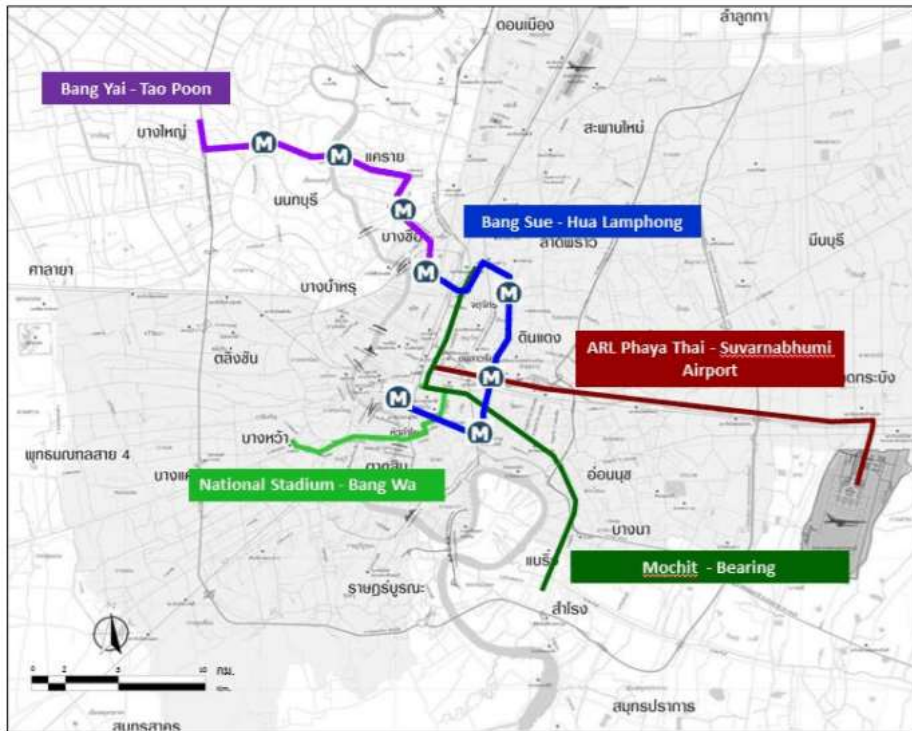
5.2 Bangkok

<Bangkok>

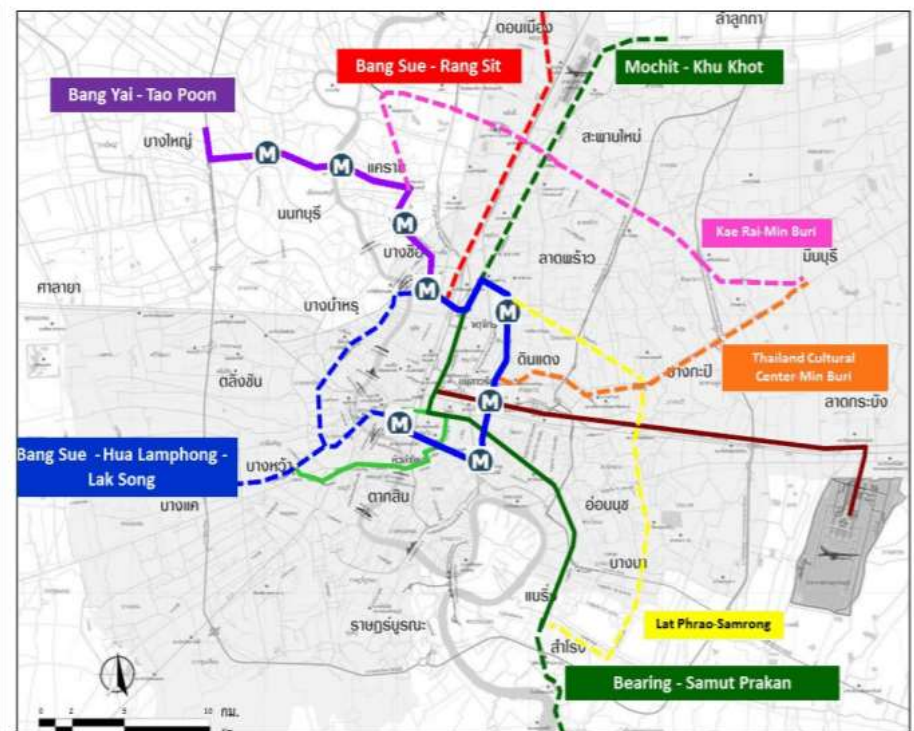
Boom of Urban Rails followed by TOD



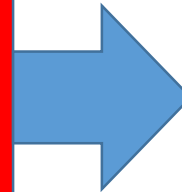
Existing Metro Lines



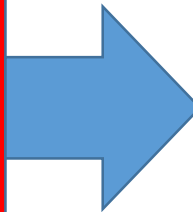
6 more Lines under construction



At Present



Under Construction



**Rails in BANGKOK
carry a lot of
passengers**



**Condominiums are
Constructed near
Rail stations**



**Condominiums are
Constructed near
Rail stations**





BUT

**Still severe traffic
congestion remains.**

**WHY ?
HOW TO JUDGE?**

<Bangkok>

Boom of Urban Rails followed by TOD

➤ Modal shift

- Partially occurs as Rails are punctual and safe.
- Mainly from former users of Air-Conditioned bus and taxi
- Some from “choice” car users
- Majority still prefer door-to-door movement
- Mainly due to poor walking environment.

➤ Multi-modal Aspect

- Many people have a choice of punctual mobility

<Bangkok>

Boom of Urban Rails followed by TOD

➤ Condominiums

- Less consideration for walkability and its circulation
- More consideration for garages and its circulation
- Mainly Investment for richer people

<Bangkok>

Boom of Urban Rails followed by TOD

➤ Condominiums

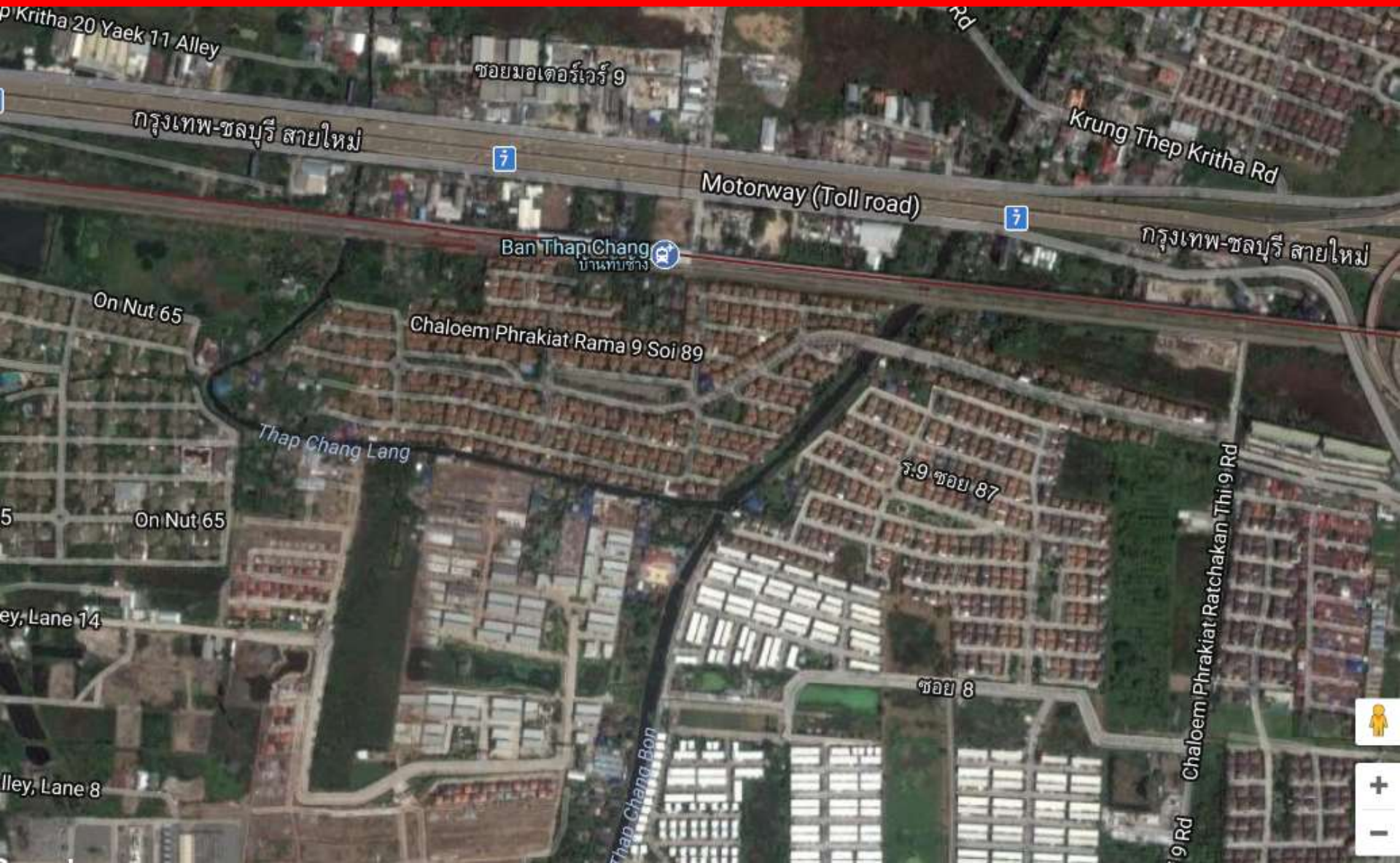
- Less consideration for walkability and its circulation
- More consideration for garages and its circulation
- Mainly Investment for richer people

Codominiums near stations look like TOD

But

**Less contribution
to car reduction and better environment**

<Bangkok> Gated Community shift to TOD?



<Bangkok> Gated Community shift to TOD?

NEW RAIL SERVICE (ARL) HAS COME

Gated Community

MOTORWAY

P Kritha 20 Yaek 11 Alley

Rd

Motorway (Toll road)

Ban Thap Chang
บางเทพช้าง

Chaloem Phrakiat Rama 9 Soi 89

On Nut 65

Thap Chang Lang

ซอย 87

On Nut 65

ey, Lane 14

ซอย 8

lley, Lane 8

Thap Chang Bon

Chaloem Phrakiat Ratchakan



<Bangkok> Gated Community shift to TOD?

NEW RAIL SERVICE (ARL) HAS COME

New Small
Gate Open
Just for
Pedestrian

Community

M
O
T
O
R
W
A
Y

P Kritha 20 Yaek 11 Alley

Rd

Motorway (Toll road)

Phap Chang
บางเขน

On Nut 6

9 Soi 89

On Nut 65

ey, Lane 14

ซอย 87

lley, Lane 8

Phap Chang Bon

ซอย 8

Chaloem Phrakiat Ratchakan
9 Rd





เฉลิมฉลอง 100 ปี
100 years
ครบรอบ 100 ปี
ครบรอบ 100 ปี

CITY LINE

ห้ามขึ้น

บ้านทับช้าง
BAN THAP CHANG





นิคมอุตสาหกรรม
นิคมอุตสาหกรรม

นิคมอุตสาหกรรม
นิคมอุตสาหกรรม

105AT

105AT

4505 02494









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CITY CAR

Brasília



PEOPLE CITY

Curitiba



URBAN DESIGN & PLANNING

MODERN CITY

BRASÍLIA

Density: 441.74 Hab/Km²



COMPACT CITY

CURITIBA

Density: 4056.72 hab/Km²



cidade dispersa

cidade compacta

endereço aproximado

residences

offices

stores

public transport

ALL IN ONE
PLACE CONCEPT

Google

CURITIBA 1970



Divulgação

In the 1970s, Curitiba implemented the first exclusive lane to public transport.

The beginning of the implementation of structural axes

BASIS OF THE



URBAN PLANNING

LAND USE

CIC

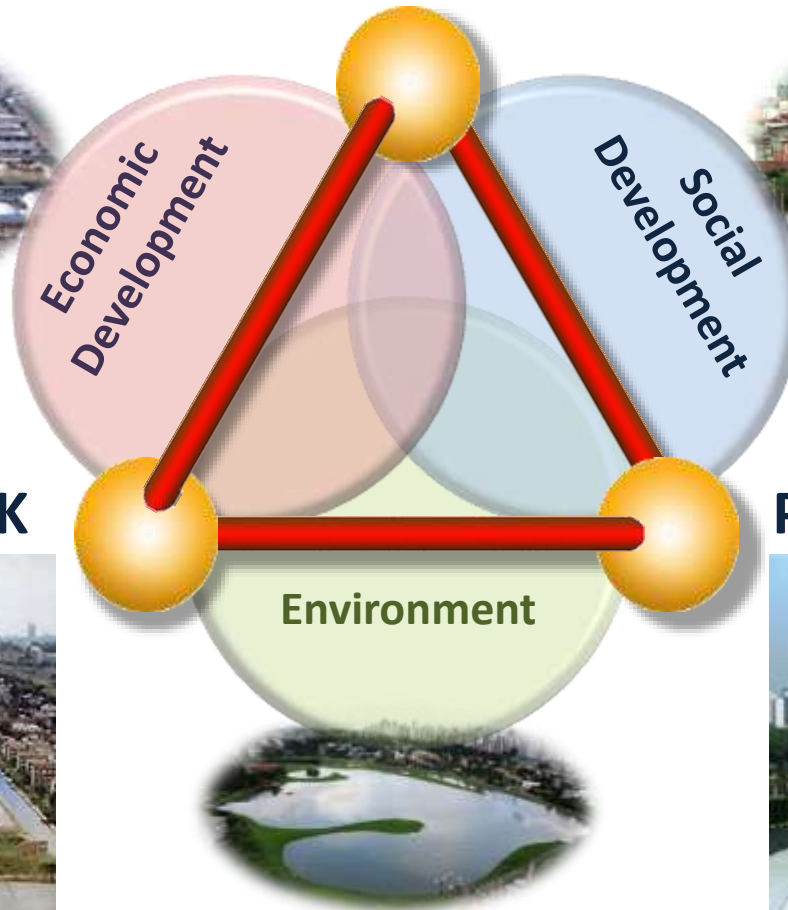


Job Line

STREET NETWORK

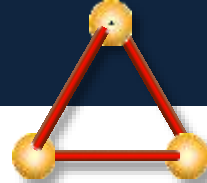


PUBLIC TRANSPORT



Barigui Park

STRUCTURAL AXIS

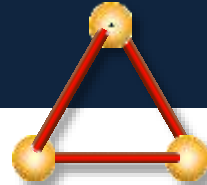


Curitiba adopted a very simple way to define its growth structure, combining three main concepts adopted in five main structural axes.

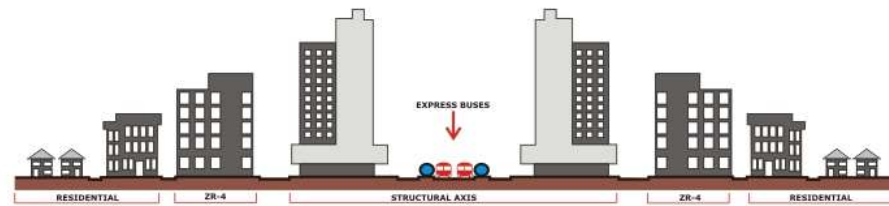




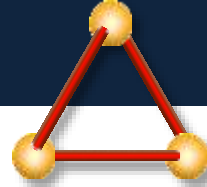
STRUCTURAL AXIS



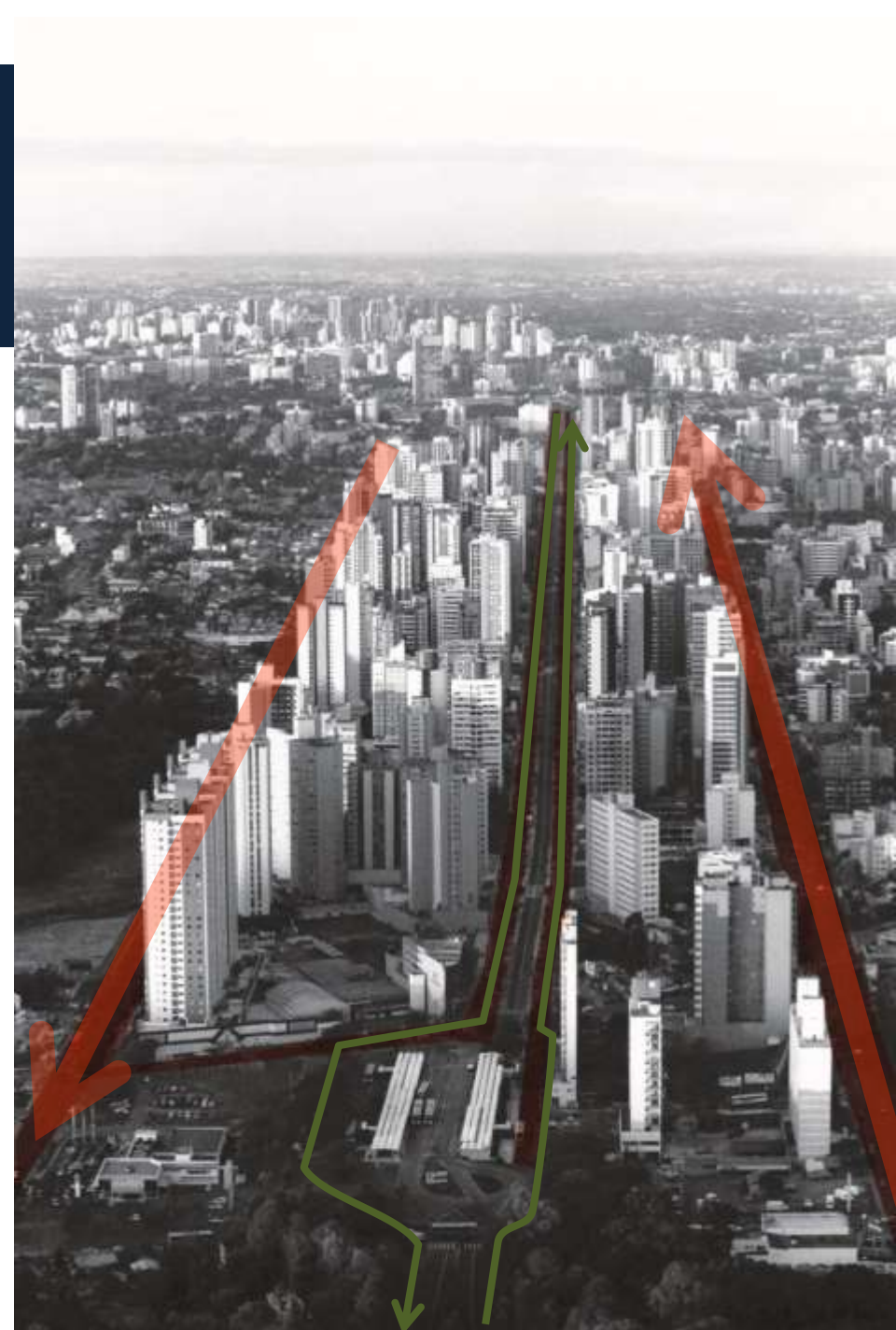
LAND USE



STRUCTURAL AXIS



STREET NETWORK



Fast Traffic



Slow Traffic

<Curitiba> Well-Known Successful case of BRT based TOD



Pedestrian Street





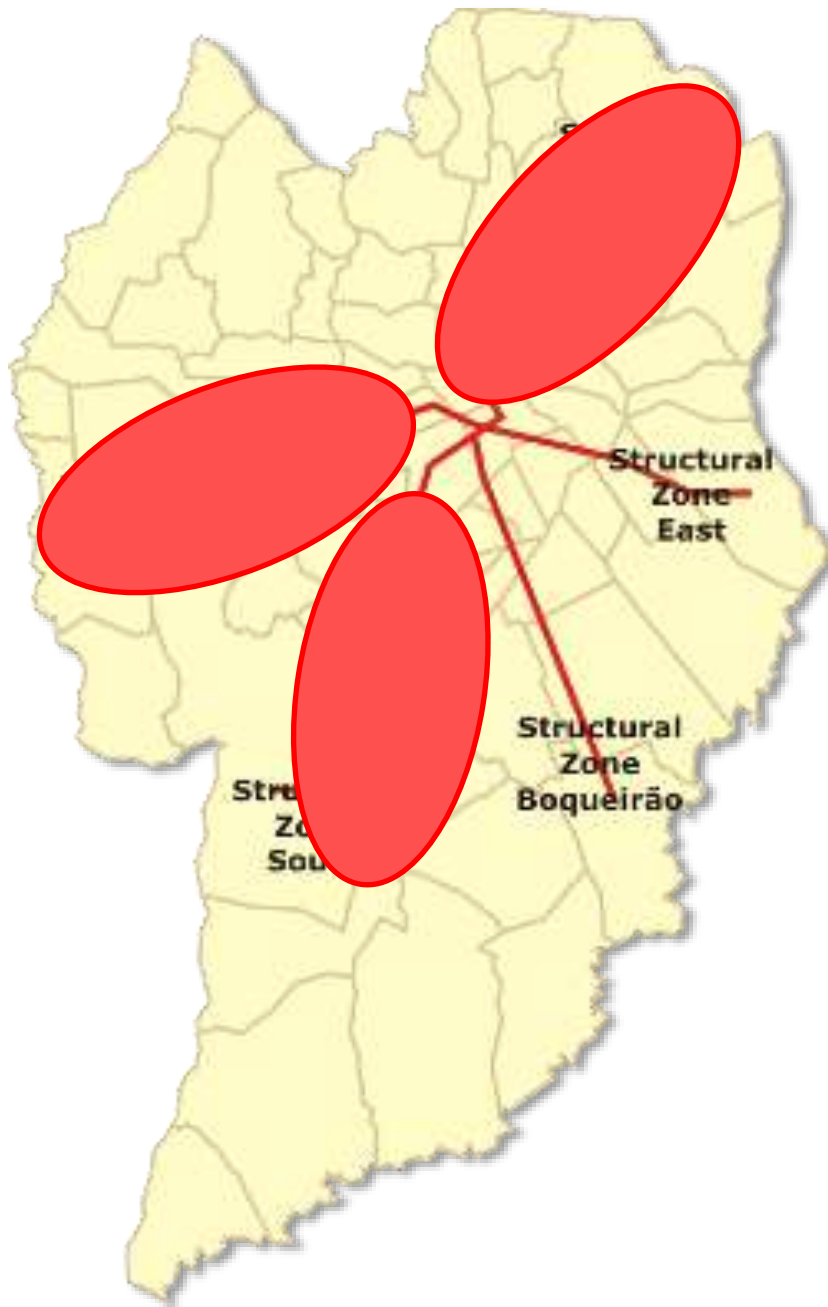
BUS TERMINAL in DOWNTOWN PARK

Serious Traffic Jam in Curitiba WHY?



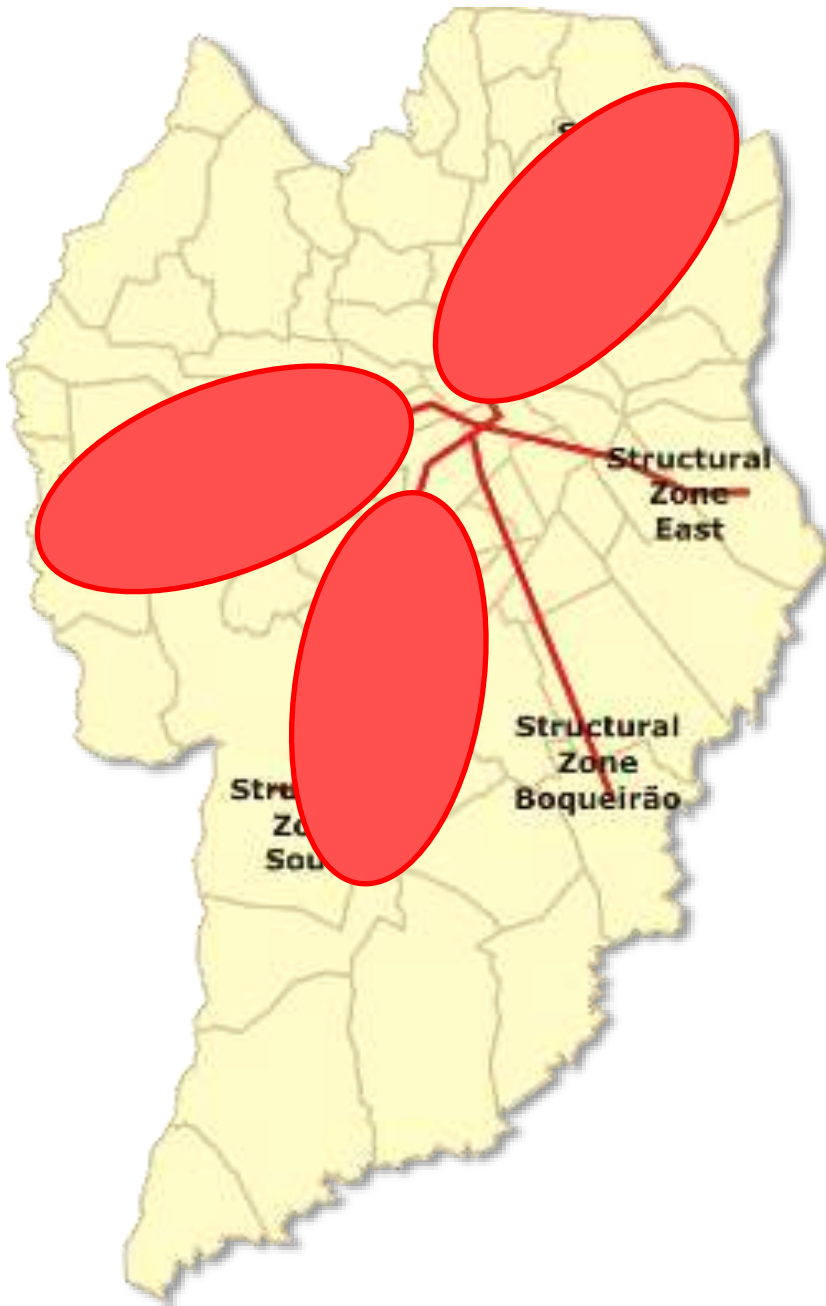
Development Axis Started to grow up





- Development Axis Started to grow up

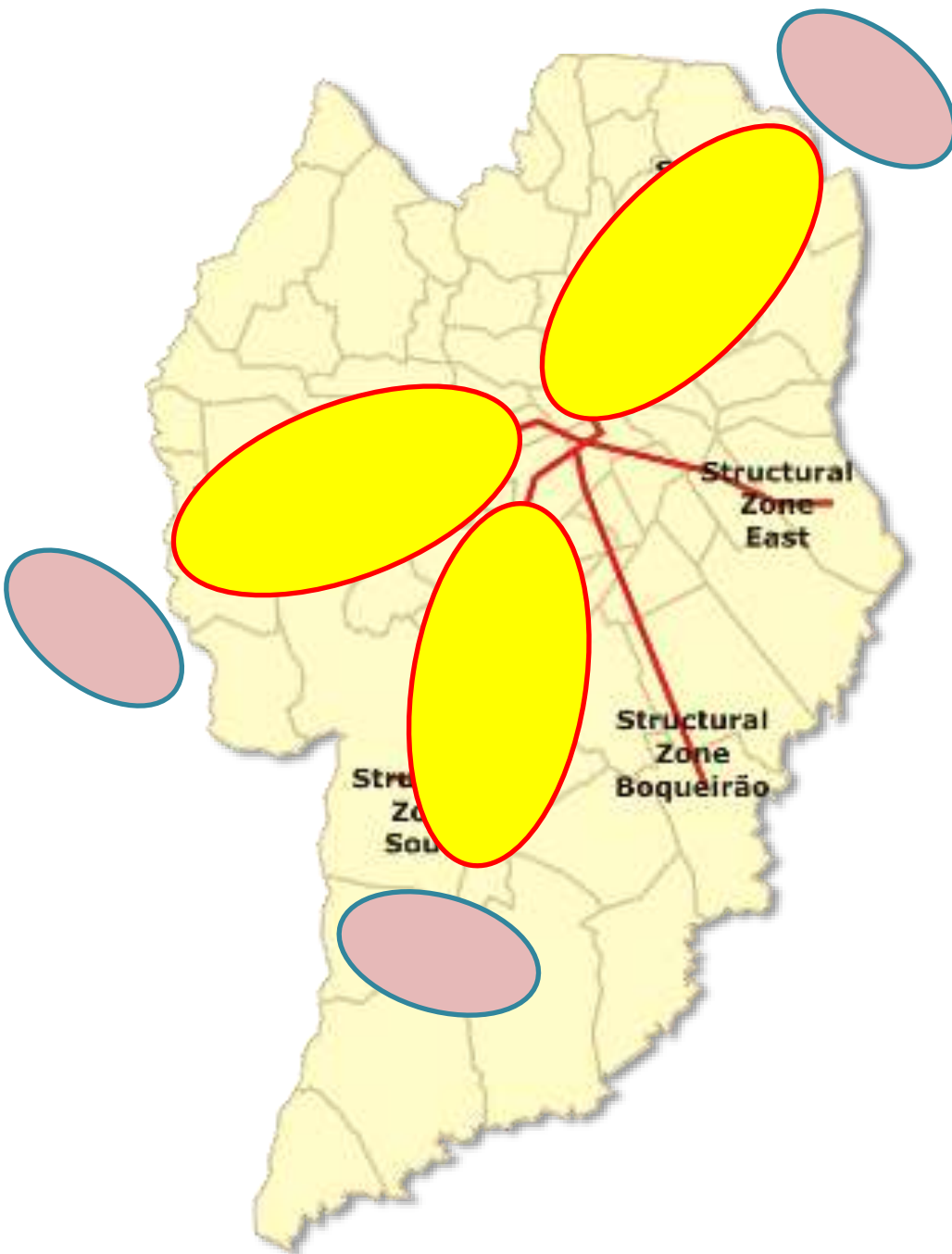
Attractive Condominiums



- Development Axis Started to grow up

Attractive Condominiums

Rent Price UP



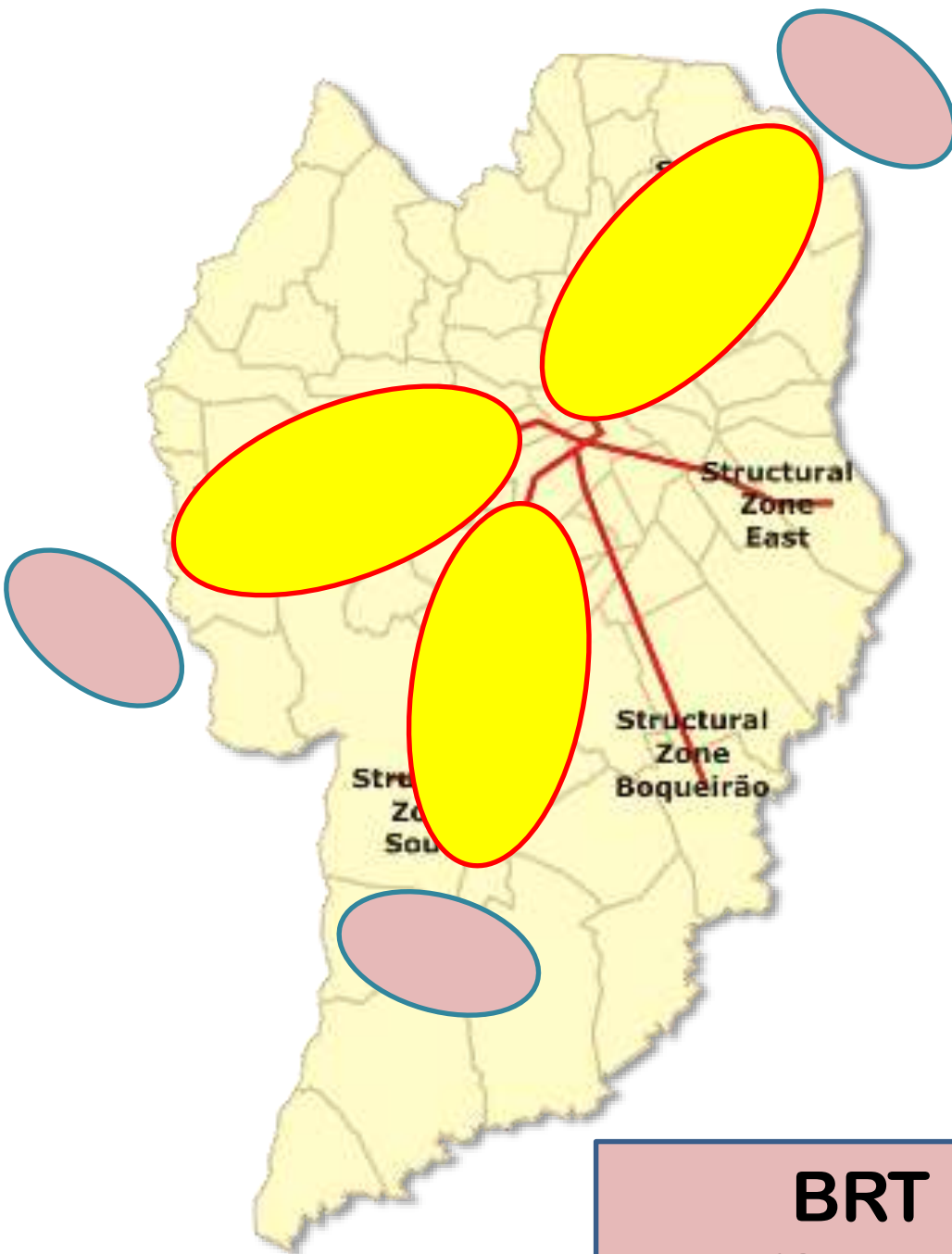
Development Axis Started to grow up

Attractive Condominiums

Rent Price UP

Rich People Lives

Low Income outsid



Development Axis Started to grow up

Attractive Condominiums

Rent Price UP

Rich People Lives

Low Income outsid

BRT bus are congested (few use BRT on the axis)



**BRT bus are congested
(few use BRT on the axis)**

<Curitiba>

Well-Known Successful case of BRT based TOD

- **No action to discourage car usage**
- **No need, no attractiveness to use buses**
- **Image of poor security is also affecting**
- **Two streams of Politics are also.**
 - **Subway should be the symbol of mega-city**
 - **Cars are symbol of industrial rich nation**
- **Even though, the city is struggling to revive.**

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SUSTAINABLE URBAN MOBILITY STRATEGY FRAMEWORK

**GOAL FOR
SUSTAINABLE
MOBILITY**

**LESS
DEPENDENCE
ON CAR
TRAFFIC**



TARGET FOR CONTROL

**CAR OWNERSHIP
CAR USAGE
CAR PARKING**

STRATEGY FRAMEWORK

**SUPPLY SIDE & DEMAND SIDE
LONG TERM & SHORT TERM**

for modal shift
**Public Transit and Urban Planning
should be Combined**
(Transit Oriented Development)

LESS DEPENDENCE ON CAR USE

CONTROL
BY
ENFORCEMENT,
PRICING

+

PROVISION
OF
ALTERNATIVE MODES
(PUBLIC TRANSIT)

INTRODUCTION OF SUPPORTIVE DEVELOPMENT

TOD : TRANSIT ORIENTED DEVELOPMENT

Several Points should be noted learning from cases

- ◆ **Urban Planning and Urban Public Transportation could work together.**
- ◆ **TOD is needed for Sustainable future**
 - ◆ **Control of Cars is needed**
 - ◆ **Especially inside the areas**
 - ◆ **Priority should be given to Pedestrian**
 - ◆ **Walkability of Areas should be designed**
 - ◆ **Variety of housing is needed**
 - ◆ **Quality, Safe and Reliable MRT or BRT is needed**
 - ◆ **Role of Private Sector would be appreciated.**

Thank you for your kind attention.

Needs, Potential and Limitation of BRT

By

Fumihiko Nakamura

Executive Director, Vice President

Professor

Yokohama National University



Comparison of Blocks

200m



Portland



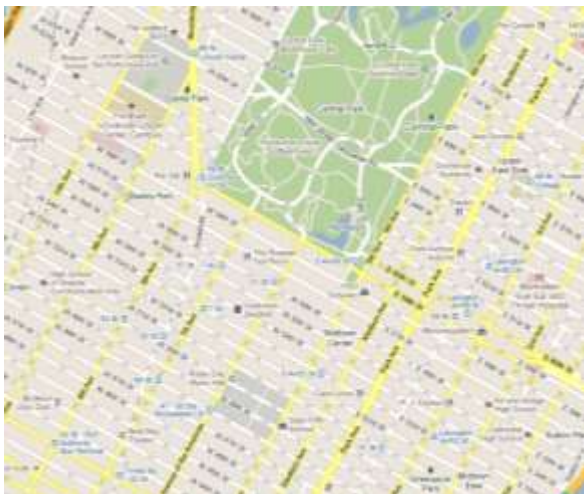
Vancouver



Chicago



Manhattan



Yokohama (Old Downtown)



Yokohama (New Area)



Contents of the Presentation

1. What is BRT?

2. Advanced BRT cases

- 1. Curitiba**
- 2. Bogota**
- 3. Metz**
- 4. Jakarta**
- 5. Discussion**

3. Future BRT

- 1. Needs of BRT**
- 2. Potential of BRT**
- 3. Limitation of BRT**

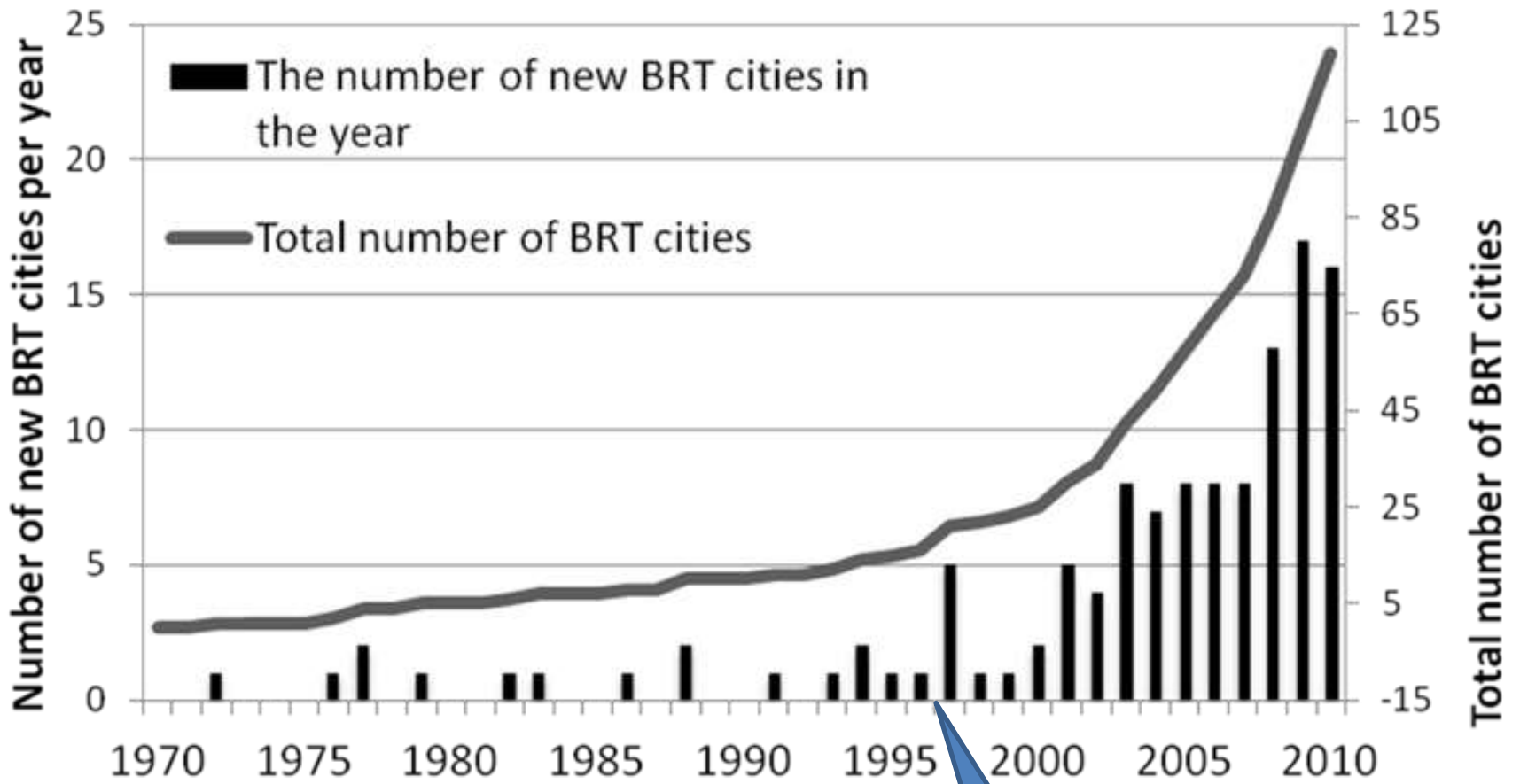
BRT Definitions

- **Bus Rapid Transit (BRT)**
 - Advanced bus system with high level of capacity, punctuality, operating speed, reliability and **excellent and distinguished image** to citizen.
 - a sustainable solution for urban transportation problems especially in developing cities.
- **BRT Cases in South-East Asian region**
 - several cities have already started BRT systems
 - many of them are facing **with some serious criticism**.
- **BRT Cases in Latin American region**
 - many keys to consider the possibilities.
- **BHLS (Bus with High Level of Service) (BHNS in French)**
 - Advanced bus system cases in Europe are called BHLS by UITP (International Union of Public Transport)

BRT History

Formal Term
BRT started
In 1996

	1970s	1980s	1990s	2000s	2010s
Latin America	Curitiba Goiania Porto Alegre			Quito	Bogota Sao Paulo Guayaquil
Asia		Nagoya		Taipei Kunming	Seoul Jakarta Beijing BANGKOK
Africa					Lagos Dal es salaam
North America		Pittsburgh	Ottawa	Seattle	Orland Boston
Europe				Paris	Rouen Lyon Metz Nantes
Australia			Adelaide		Brisbane



Formal Term
BRT started
In 1996

BRT History 1974 to 2003

- **Curitiba, Brazil**
 - the earliest installation of BRT
 - Operation started in 1974.
- **Several Brazilian cities**
 - Started to introduce BRT (just with busways in many cases)
- **Some cities in Mexico, Peru and Ecuador**
- **Bogota, Colombia “Transmilenio”**
 - based on Curitiba's BRT with some of their own ideas
 - Operation started in 1999.
- **Other cases in 1999-2003**
 - After Bogota.
 - All cases do not look so impressive as that in Bogota

BRT History 2004 to now

- **Jakarta, Indonesia, “Transjakarta”**
 - started in 2004, created 170 km busways in 2010
- **Buses in United States and Canada, Australia and European countries (ex. Metz (France) in 2015)**
- **Indian and Chinese cities (4 and 13 each)**
- **African and Middle Eastern cities**
 - Dar es Salaam, Amman, Johannesburg)
- **Nagoya in Japan**
 - Center-located exclusive bus lanes operation started in 1982
- **Seoul**
 - Full re-organization of urban bus system with center-located exclusive bus lanes and ICT aided management and control (learning mainly from Curitiba)
- **Bangkok**

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1. Curitiba

2. Bogota

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4. Jakarta

5. Discussion

3. Future BRT

1. Needs of BRT

2. Potential of BRT

3. Limitation of BRT

Bus system in Curitiba since 1974

High Density along the bus exclusive ways

Hierarchical bus network with different colored bus, and free-interchange, sometimes with public facilities near-by

Planned and managed by public & operated by private. Fare revenue is gathered to the city

PDCA-style revolution esp. from 1974 to 2000. Bus stop with raised platform and pre-payment gate with bi-articulate bus and so on.



Car possessing and using are strongly promoted by federal government. City center parking control was expired in 2004.

Less comfort due to less disciplined drivers

Low-income people cannot live along busways due to high land price. Residents along busways do not use buses but cars

Poor management and operation due to lack of ICT-aided systems

Poor PDCA (2000 -)



BRT in Bogota since 1999

Gasoline Tax Increase
For BRT funding

License Plate Control
For traffic reduction

Highest Capacity
(45,000 passenger/dir/h)

High speed service by
limited stop operation

Gate control BRT and
Free-ride feeder for
No fare leakage

Modal shift achieved by
fast & secured service

ICT oriented efficient
management

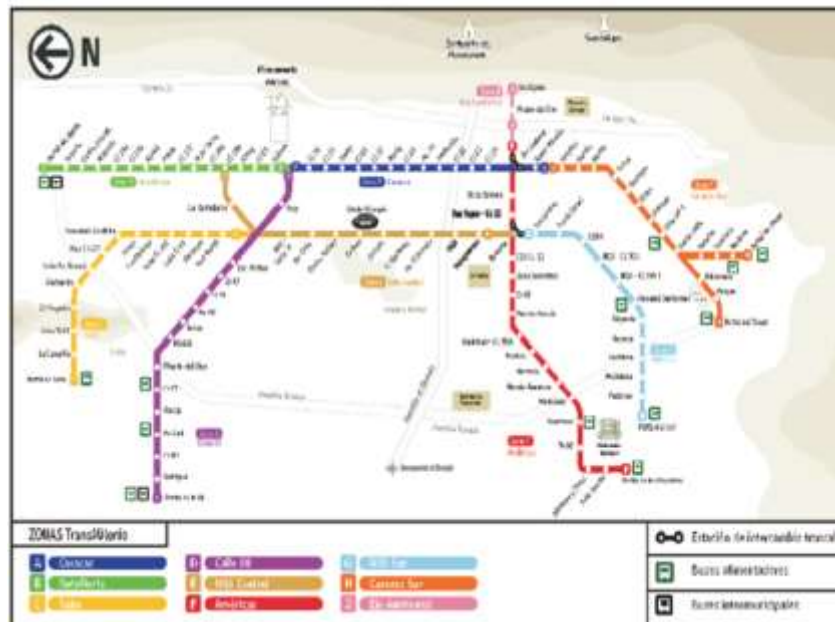
Human resource
development for
Quality staff



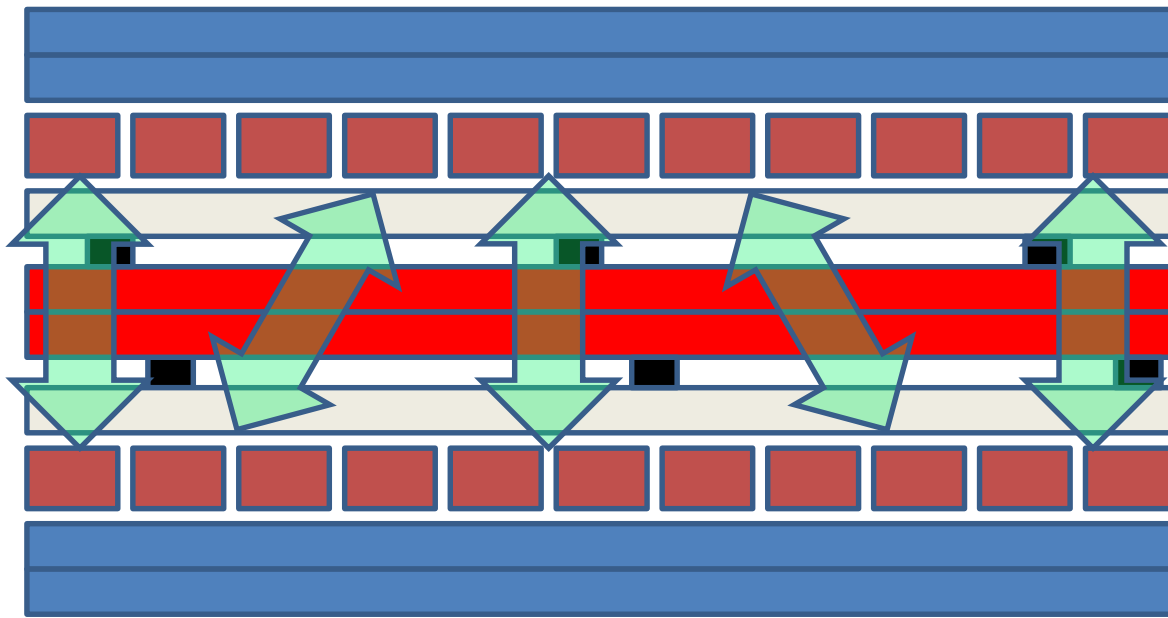
No signal preemption
sometimes cause delay

No land use control along the
corridors makes some troubles

Poor management of
pavement construction often
causes serious delay



CURITIBA
N-S & E-W
axes



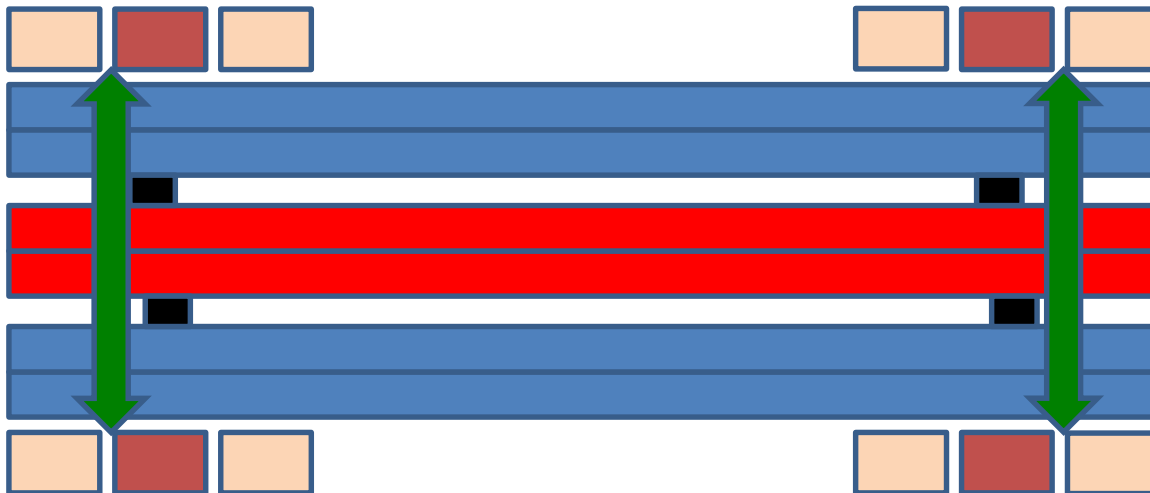
SLOW & LIGHT
Traffic

EASY ACCESS

SLOW & LIGHT
Traffic

Structural Axis in Curitiba is very unique in terms of continuity of space. random surface crossing and access to stops. These concepts should be preserved !

Typical BRT
with TOD



FAST & HEAVY
Traffic

LIMITED ACCESS

FAST & HEAVY
Traffic

METTIS (in Metz city in France)

Planned and Designed by urbanists





Urbanist proposed the design of the vehicle, which was realized.

Jakarta

Learned from Bogota, opened in 2004





- ΚΑΤΑ -



DAMRI
5098

Call Center:
(021)80879449



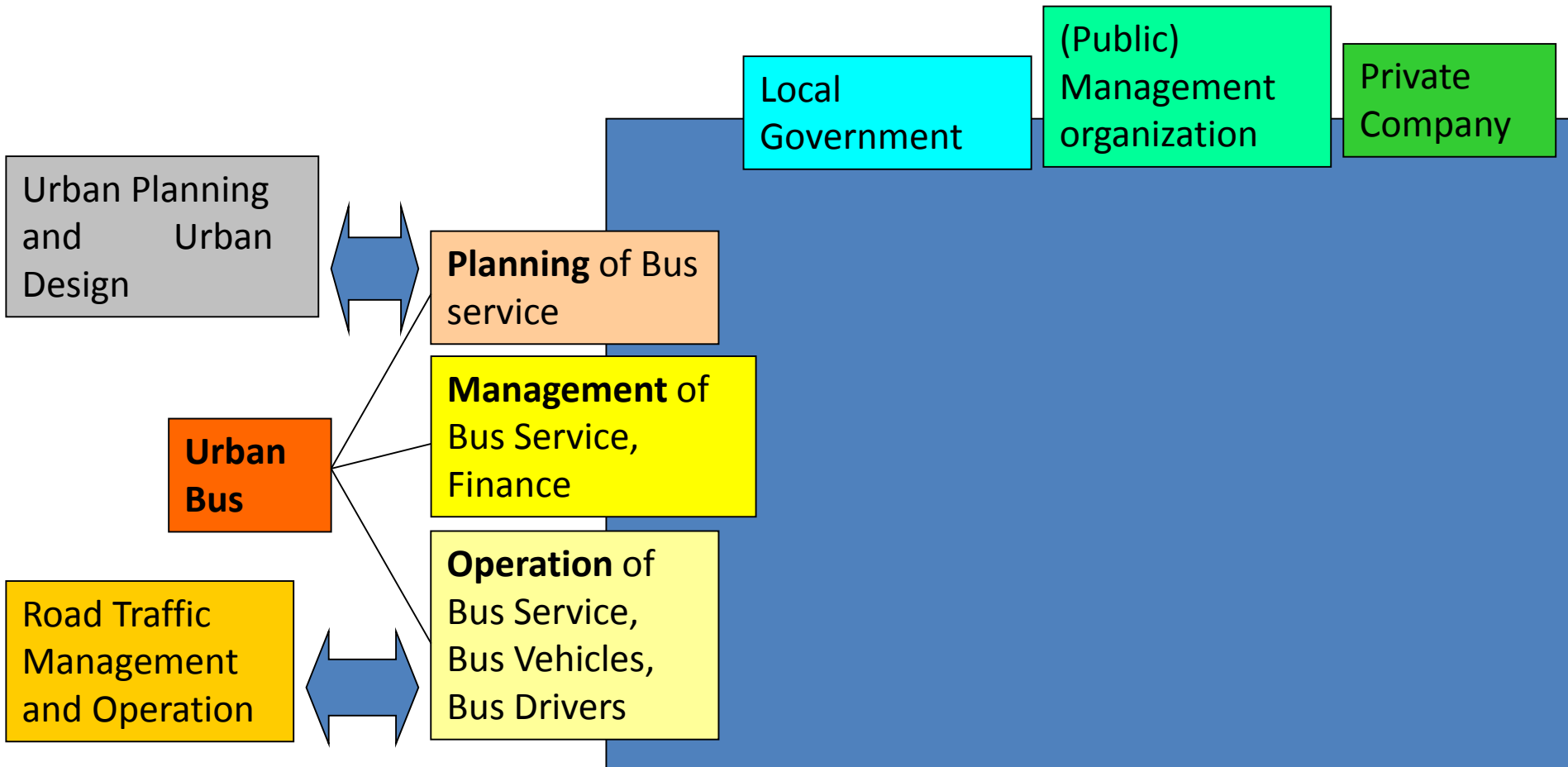






BRT elements		Fast	Safe	capacity	efficient
infrastructure	busway				
	Bus station				
	vehicle				
	ICT				
Planning Operation	scheduling				
	Station operation				
	Feeder connect				
Management	separation				
	Salaries				
	Fleet				
	staff				
Exogenous factors	Traffic				
	Car restriction				
	Land use				

Planning, Managing and Operating of Buses



Urban Bus (all buses) in Curitiba

	Local government with IPPUC	Public Authority (URBS)	Operator
planning	Decide concept	Decide everything	
management		Contract with operators. Fare revenue collection and distribution	
operation		Monitor by CS	do

BRT and Feeders in Bogota

	Local government	Public Company (Transmilenio)	Operator
planning	Decide concept	Decide everything	
management		Contract with operators. Fare revenue collection and distribution	
operation		Monitor by full set of ICT	do

Transmilenio for Planning, Management and CONTROL

Contents of the Presentation

- 1. What is BRT?**
- 2. Advanced BRT cases**
 1. Curitiba
 2. Bogota
 3. Metz
 4. Jakarta
 5. Discussion
- 3. Future BRT**
 1. Needs of BRT
 2. Potential of BRT
 3. Limitation of BRT

Needs of BRT (Developed cities)

- **Clear Priority**
 - **Main modes : Rails and Metro**
 - **Sub-main modes : LRT or BRT**
 - **Feeder modes : BRT or buses**

 - **Higher capacity is not expected as it become costly.**
 - **Rather, punctuality is well expected.**

Needs of BRT (Developing cities)

- **BRT could be an alternative for main mode.**
 - **Clear Criteria**
 - **Capacity and Cost is deeply related**
 - **Personnel cost and Technical Transfer cost is serious**
 - **Short-term construction period and general flexibility should be attractive.**
 - **Important factors**
 - **Capacity, Cost, Image, Construction Period**

Potential of BRT

- **Cheaper Option**
 - Utilization of Bus Technology
 - Utilization of Bus Management
- **Quick Option**
 - Utilization of Bus Infrastructure
- **Trigger to restructure the whole bus system**

- **High Performance for Arterial Buses**
 - Higher Speed
 - Higher Punctuality
 - Higher Capacity
 - Higher capacity but Costly
 - Better Image
- **Alternative to Rails**
 - Lower Cost
 - Shorter Period for construction

Limitation of BRT

- **Ridiculous Argument on LRT vs. BRT**
- **LRT is better in terms of**
 - image to citizen
 - better performance on Capacity /Cost
- **Railway-like Bus vs. Flexibility of Bus**

Future of BRT

- Importance of Planning, Management, Operation.
- Taylor-made style approach
 - how to manage the operators
 - how to design the roles of public sectors and private sectors,
 - how to coordinate the system with traffic management, land development, public facilities setting and other public transport modes,
 - how to control the whole system aided by information and communication technology.
- Sustainability
 - To attract car users
 - To be friendly to everyone
 - To be economically efficient

Furthermore for BRT

- **Strong arrangement and coordination** with
 - Existing bus operators
 - Feeder systems (bus and/or paratransit)
 - Car restriction policies
 - Traffic control system (traffic police)
 - Land use and Social welfare policies
- **Clear and powerful system** on
 - Human resource development and training
 - Money flow (fare, salary, etc.) management
 - Vehicle and infrastructure maintenance
 - ICT-aided secured and rapid service monitoring
- **Management renovation**
 - in advance for infrastructure planning implementation.

Thank you for your kind attention !!