Meeting Notes 2003-09-18

Joint Policy Advisory Committee on Transportation

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MEETING: JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION

DATE: Thursday, September 18, 2003

TIME: 7:15 A.M.

PLACE: Metro Regional Center, Council Chambers

7:15 Call to Order and Declaration of a Quorum

Councilor Park, Chair

7:15 Review of Minutes

Councilor Park, Chair

7:20 Citizen communications to JPACT on non-agenda items

Councilor Park, Chair

7:25 RTP Update – INFORMATIONAL

Tom Kloster (Metro)

7:45 OTIA III – Local Bridge Solicitation – INFORMATIONAL

Paul Mather (ODOT)

8:00 Transportation Finance Discussion – INFORMATIONAL

Sen. Starr/Sen. Metsger
Fred Hansen (TriMet)
Richard Brandman (Metro)
Councilor Rod Park, Chair
Councilor Rex Burkholder (Metro)

8:45 Transit Service Development – Past, Present, Future

Fred Hansen/Phil Selinger (TriMet)

9:00 Adjourn

* Material available electronically. Please call 503-797-1916 for a paper copy
** Not all material on this agenda item is available electronically.
# Material provided at meeting.

All material will be available at the meeting.
MEMBERS PRESENT

Rod Park
Matthew Garrett
Fred Hansen
Carl Hosticka
Bill Kennemer
Royce Pollard
Craig Pridemore
Bill Wyatt
Larry Haverkamp
Rex Burkholder
Roy Rogers
Rob Drake

MEMBERS ABSENT

Karl Rohde
Stephanie Hallock
Don Wagner

ALTERNATES PRESENT

Paul Slyman
Mary Legry
James Bernard

GUESTS PRESENT

Robin McArthur
Phil Selinger
Rod Monroe
Karen Schilling
John Rist
Dean Lookingbill
Dave Nordberg
Sam Seskin
Sharon Nasset
Ron Papsdorf
Mike Clark
David Calver
L.A. Ornelas

AFFILIATION

Metro Council
Oregon Department of Transportation (ODOT - Region 1)
TriMet
Metro Council
Clackamas County
Clark County
Port of Portland
City of Gresham, representing Cities of Multnomah County
Metro Council
Washington County
City of Beaverton, representing Cities of Washington County
City of Lake Oswego, representing Cities of Clackamas County
Oregon Department of Environmental Quality (DEQ)
Washington State Department of Transportation (WSDOT)
Oregon Department of Environmental Quality (DEQ)
Washington State Department of Transportation (WSDOT)
City of Milwaukie, representing Cities of Clackamas County
Oregon Department of Transportation (ODOT – Region 1)
TriMet
Metro Council
Multnomah County
Clackamas County
SW Washington RTC
Citizen
NPBA
City of Gresham
Washington State Department of Transportation (WSDOT)
Parsons Brinckerhoff
OHSU
I. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Park called the meeting to order and declared a quorum at 7:18 a.m.

II. REVIEW OF MINUTES

ACTION TAKEN: Commissioner Roy Rogers moved and Commissioner Bill Kennemer seconded the motion to approve the meeting minutes of July 12, 2003. The motion passed unanimously.

III. CITIZEN COMMUNICATIONS TO JPACT ON NON AGENDA ITEMS

There were no citizen communications.

IV. LETTER TO DELEGATION REGARDING TRANSPORTATION ENHANCEMENT FUNDS

Mr. Andy Cotugno presented a letter to the delegation regarding Transportation Enhancement Funds (included as part of this meeting record.)

Mr. Matthew Garrett concurred with the letter to the delegation.

Mr. Fred Hansen advised staff to check actions within the US House to verify timing on the letter.

V. LETTER TO OTC REGARDING OTIA III

Mr. Andy Cotugno presented a letter to the Oregon Transportation Commission regarding OTIA III (included as part of this meeting record.)

Mr. Andy Cotugno presented a draft letter to the Oregon delegation regarding transportation enhancement funding (included as part of this meeting record.)

Mr. Matthew Garrett stated that he concurs with the importance of the letter to the Congress. The Oregon delegation regarding transportation enhancement funds expressed the importance of those funds and the valuable projects that have been funded. He advised Andy Cotugno to verify the amount of funding available for local maintenance and operations.
Mr. Andy Cotugno suggested removing mention of the local maintenance and operations funds since it is money allocated on a formula basis to cities and counties and would not require JPACT consultation.

Mr. Matthew Garrett stated that the Oregon Transportation Commission would be reviewing the language of OTIA III at their next work session in October. He further stated that they would then provide policy direction to ODOT staff regarding next steps. He said that the focus in October would be bridges; both state and local because the selection and allocation process from begin immediately. He concluded by stating that although the Freight Advisory Committee would be providing a list of suggested projects for funding, it would be the OTC members involved in the comprehensive discussion on how the local portion $100 million is allocated.

ACTION TAKEN: Councilor Rex Burkholder moved and Mr. Fred Hansen seconded the motion to approve the letter to the delegation regarding Transportation Enhancement Funds (as amended) and approve the letter to OTC regarding OTIA III (as amended). The Motion passed unanimously.

Councilor Rex Burkholder recommended that each local jurisdiction also sends a letter to their delegation members regarding Transportation Enhancement Funding.

VI. RESOLUTION NO. 03-3360 AMENDING THE UNIFIED WORK PROGRAM TO INCORPORATE THE 1-5 TRADE CORRIDOR WORK PROGRAM

Mr. Matthew Garrett presented Resolution No. 03-3360 (included as part of this meeting record).

Councilor Rex Burkholder asked what the timing was for the project.

Mr. Matthew Garrett replied that within the next six to 12 months they would begin negotiations for a flexible service contract which would provide a list of individuals that could provide the needed functions.

ACTION TAKEN: Commissioner Craig Pridemore moved and Commissioner Bill Kennemer seconded the motion to approve Resolution No. 03-3360. The motion passed unanimously.

VII. RESOLUTION NO. 03-3351 AMENDING THE 2002-05 MTIP AND DEMONSTRATING CONFORMITY FOR THE SOUTH CORRIDOR LIGHT RAIL PROJECT

Mark Turpel presented Resolution No. 03-3351 (included as part of this meeting record).

Mr. Paul Slyman stated that DEQ was satisfied with the conformity determination.

Commissioner Bill Kennemer thanked the City of Milwaukie for their support of this project.
ACTION TAKEN: James Bernard moved and Mayor Rob Drake seconded the motion to approve Resolution No. 03-3351.

Mayor James Bernard accorded thanks to JPACT, Clackamas County, TriMet, and the region for their support of the transit center in Milwaukie.

ACTION TAKEN: The motion passed unanimously.

VIII. STATE TRANSPORTATION IMPROVEMENT PROGRAM (STIP) CRITERIA COMMENTS

Tom Kloster presented State Transportation Improvement Program (STIP) Criteria Comments (included as part of this meeting record).

Tom Kloster presented a memo to JPACT from Chair Park regarding STIP Comments (included as part of this meeting record).

Mr. Matthew Garrett stated that the STIP Stakeholders group that is referred to is a group that truly represents the breadth and depth of all the individuals around the state that are willing to engage in the transportation conversation. He further stated that the representatives from Metro have been productive in those conversations. He said that the TDM discussion is an appropriate conversation to have. However, one concern he has is with the preservation piece. He reminded the committee members that by enhancing the preservation program, it reduces the amount of funding available for modernization. He further stated that those enhancements also change the preservation definition, beyond the way that ODOT defines it. He would caution that with HB 2041, the money raised is partly due to using some of the modernization amount of funding, $25 million, and bonding it. Therefore, the modernization money that would be shared equitably will shrink by half. He finished by stating that beginning the discussion on the issue is good and should continue.

Mr. Fred Hansen conceded that the preservation issue could continue later but stated that it was important to carry forward the message. He said that it was difficult to explain to people why a project is being done at three different processes and is not being in a more comprehensive way. He also wanted to stress the importance of coordinating between agencies on the various projects. He stated that they have had difficulty with coordination on past projects.

Commissioner Roy Rogers asked for explanation of the last sentence of the memo where it states “revitalize business district where substandard public facilities currently discourage private investments”. He said that the language seems harmless, however is concerned that placing criteria before knowing how it is applied may cause alarm and confusion with how it may benefit certain areas and/or discourage or redirect monies from other areas.

Mr. Andy Cotugno replied that Canyon Road in downtown Beaverton was a good example for the business district.
Mr. Tom Kloster stated that another example in Hillsboro would be the Main Street project where the city would require a half street improvement developed along Main Street by going in and rebuilding the street for the community. He said that where there is an outdated facility that needs to be upgraded, it should be subsidized in the interest of spurring investment from the private sector.

Commissioner Roy Rogers asked how that would affect the more modern areas such as Wilsonville that has a lot of new infrastructure and that have needs because of growth. He asked if the money would be directed away from those communities because they do not fit the criteria. He also asked how the criteria would be applied and weighted so that each jurisdiction has a fair way to look at the money.

Mr. Andy Cotugno stated that the reference comment is included to say that amongst the prioritization factors, the economic development of a project should include Greenfield type industrial locations but should also include redevelopment locations as well.

Commissioner Roy Rogers asked if one project would have more weighting then the other.

Mr. Tom Kloster stated that the comment was not intended to put more weight on one project over another. The goal was to illustrate that some projects would have an obvious transportation benefit but a project that has a less obvious transportation benefit should also be looked at if it has an economic development impact.

Commissioner Roy Rogers stated that if Gresham has a great project that is in a revitalized area, it would not then be penalized based upon the comment. He asked for assurance that projects would not have “compete” with one another.

Councilor Rod Park stated that they were trying to do was have the STIP recognize economic development as one item. He said there are several projects that create construction jobs but have no long-term economic development benefit. However, if a road project opens a potential industrial site then that project would create a long-term benefit for the region and the state.

Commissioner Bill Kennemer asked for explanation of the language on page 6, attachment 2, which discusses JPACT vs. ODOT vs. Congressional priorities and potential shortfalls of funding.

Mr. Matthew Garrett stated that as ODOT and the OTC engaged in conversations last year trying to identify projects about reauthorization. They discussed what their strategy was going to be. He said that their first priority was to increase the formula dollars that flow back into the State of Oregon because that is where everyone wins. He further stated that history dictated that earmarks accounted for 5% for the money in TEA-21, yet it takes a lot of energy and focus because everyone goes for those priority projects. He said that the OTC made a decision to be strategic and focused and they identified nine projects with the sole criteria being how soon they could begin construction. He said their understanding was that the projects they chose could be constructed within the lifespan of the reauthorization bill. Further, he said that the OTC then gave the full financial commitment of the agency to make a project whole if the delegation could
only partly fund a project. The OTC agreed to be disciplined and create a small list that they could take to the delegation and tell them that the OTC would make sure the listed projects could be delivered with no problems.

Mr. Matthew Garrett further stated that the OTC understood that there would be other jurisdictions after the same money and further understood that the delegation members themselves would be after their own projects. Therefore, the OTC agreed that they the conversation of whether or not to fund projects that were not on their priority would have to happen as those situations arise.

Councilor Rex Burkholder commented that under state law there is a law that requires upgrade facilities must include bicycle and pedestrian improvements when they are reconstructed. He said it has been too easy to call a project a preservation project rather than have to deal with a reconstruction project even though the pavement is being torn up and there is the opportunity to include needed improvements.

Mr. Tom Kloster suggested a more neutral sentence to address Commissioner Rogers concerns. “The criteria should also include the ability of transportation projects that stimulate business districts where inadequate public facilities currently discourage private investment in both vacant and redevelopment areas.”

ACTION TAKEN: Commissioner Roy Rogers moved and Mayor Rob Drake seconded the motion to approve the State Transportation Improvement Program (STIP) criteria comments as amended. The motion passed unanimously.

IX. RESOLUTION NO. 03-3364 SEEKING APPOINTMENT OF METRO AND JPACT AS AN AREA COMMISSION ON TRANSPORTATION BY THE OREGON TRANSPORTATION COMMISSION

Councilor Rex Burkholder presented Resolution No. 03-3364 (included as part of this meeting record).

Chair Rod Park stated that this resolution is scheduled to be presented to the full Metro Council on September 18, 2003.

Commissioner Roy Rogers thanked Councilor Rex Burkholder for his leadership through this process. He further expressed concern for the communities located outside of the Metro boundaries and the amount of funding that is allocated to them and stated that the resolution should recognize that the Counties would coordinate with their cities.

Mr. Matthew Garrett stated that the current 80/20 split of funding for communities outside of the Metro boundary would continue. He further stated that JPACT and the Metro Council would make recommendations for the Metro region and that ODOT Region 1 would be responsible for those areas outside of the Metro Boundary. He also stated that it would be a good idea to formalize the process in a resolution.
Mr. Andy Cotugno stated that the same issue was raised in the subcommittee as it was recommended that the County commissions be used as advisors to ODOT. He further stated that the resolution and the staff report could be revised to reflect that.

**ACTION TAKEN:** Mayor Rob Drake and Commissioner Bill Kennemer seconded the motion to approve Resolution No. 03-3364 Seeking Appointment of Metro and JPACT as an Area Commission on Transportation by the Oregon Transportation Commission. The motion passed as amended with Matthew Garret abstaining.

Mr. Matthew Garrett stated that the Oregon Transportation Commission would be meeting in Portland on September 17, 2003. He further stated that he would be happy to arrange time on the agenda for JPACT members to address the OTC on this item.

X. **RESOLUTION NO. 03-3353 AMENDING THE 2002-05 MTIP TO INCORPORATE WAYS TO WORK PROGRAM**

Ted Leybold and Denise Gour presented Resolution No. 03-3353 (included as part of this meeting record).

Ms. Mary Legry asked how many loans were provided to applicants per year.

Ms. Denise Gour replied that they provide on average sixty to seventy loans per year.

Mr. Fred Hansen stated that he was supportive of the resolution and asked if other transportation alternatives had been looked at considering the high cost of automobile ownership.

Mrs. Denise Gour replied that they try when possible to provide bus passes and transit passes to those that needed assistance. However, she further stated that most of the people they see requesting help are single mothers working odd shifts that need to transport children and there is not usually adequate public transportation to help them.

Larry Haverkamp match for this; three foundation grants, volunteer loan committee; their times is in kind;

**ACTION TAKEN:** Mr. Fred Hansen moved and Commissioner Roy Rogers seconded the motion to approve Resolution No. 03-3353 Amending The 2002-05 MTIP to Incorporate Ways To Work Program. The motion passed.

Mayor Rob Drake expressed his thanks to Denise Gour for her work with the non-profit program and stated that it is difficult to run a non-profit on so little money.

XI. **COMMENTS ON EPA PROPOSED 8-HOUR OZONE STANDARD AND IMPLICATIONS FOR FEDERAL FUNDING**

Mr. Andy Cotugno presented the Comments on EPA Proposed 8-Hour Ozone Standard and Implications for Federal Funding (included as part of this meeting record).
Mayor Rob Drake stated that when he was in Washington, D.C. discussing homeland security he had several conversations with senior staff of the Oregon delegation members. They advised him that they were not aware of the proposed changes, but would investigate the implications.

Mr. Andy Cotugno stated that although he disagrees that the obligation to conformity be discontinued he does agree that complications have arisen due to the odd aspects of conformity. He further stated that additional changes needed to happen to improve the conformity process and make it more sensible.

Mr. Fred Hansen expressed his concerns with the implications of the changes. He further complimented DEQ and Metro staff for the outline and complimented the contents of the letter.

Chair Rod Park agreed that staff did a great job capturing the significance of the implications. He also expressed his concerns regarding the backsliding provision and the affect the changes would have of the economy.

Chair Park informed the JPACT committee that his assistant and former JPACT Coordinator, Rooney Barker resigned.

XI. ADJOURN

There being no further business, Chair Park adjourned the meeting at 9:00 a.m.

Respectfully submitted,
Renée Castilla
DATE: September 8, 2003
TO: JPACT Members and Interested Parties
FROM: Tom Kloster, Transportation Planning Manager
SUBJECT: 2003 Regional Transportation Plan Update

Metro is required to complete a periodic update of the Regional Transportation Plan (RTP) in order to maintain continued compliance with the federal Clean Air Act. The U.S. Department of Transportation (DOT) and the U.S. Environmental Protection Agency (EPA) approved and acknowledged the 2000 RTP air quality conformity determination on January 26, 2001. Under federal regulations, the RTP must be updated every three years to ensure that the plan adequately addresses future travel needs and is consistent with the federal Clean Air Act. As a result, a new plan demonstrating conformity with the Clean Air Act must approved and acknowledged by US DOT and US EPA in a formal conformity determination by January 26, 2004, when the current US DOT/US EPA conformity determination for the 2000 RTP conformity determination expires.

Because the 2000 RTP was adopted so recently, and represented a major update to the plan, this update will represent a “housekeeping” effort that is limited to required changes necessary to meet state and federal planning requirements. Since early May, Metro staff have been preparing an updated revenue forecast and compiling a comprehensive set of draft amendments to the RTP policies and implementation requirements generated from corridor refinement plans, local transportation system plans, special studies and other JPACT and Council policy actions approved since the 2000 RTP was adopted three years ago.

The RTP work program calls for Metro to work with local jurisdictions during the next few months to develop a comprehensive inventory of updated plan designations and project descriptions called for in local transportation plans and special studies adopted since the 2000 RTP was completed. In most cases, Metro has already commented on such changes as “friendly amendments” to the RTP.

Attached, please find the following work program materials for the 2003 RTP update, including:

- detailed task description of required elements of the 2003 RTP
- general process flow chart for completing the update
- schedule of key activities during the next four months
Introduction

During the next few months, Metro is required to complete a periodic update of the Regional Transportation Plan (RTP) in order to maintain continued certification by compliance with the federal Clean Air Act. The U.S. Department of Transportation (DOT) and the U.S. Environmental Protection Agency (EPA) approved and acknowledged the 2000 RTP air quality conformity determination on January 26, 2001. Under federal regulations, the RTP must be updated every three years to ensure that the plan adequately addresses future travel needs and is consistent with the federal Clean Air Act. The 2000 RTP expires next year. As a result, a new plan demonstrating conformity with the Clean Air Act must be approved and acknowledged by US DOT and US EPA in a formal conformity determination by January 26, 2004, when the current US DOT/US EPA conformity determination for the 2000 RTP conformity determination expires. If the conformity determination expires, the plan is considered to “lapse,” meaning that federally-funded transportation improvements could not be obligated during the lapse period. This consequence would apply to engineering, right-of-way acquisition or construction of any federally funded or permitted transportation project, except those defined as exempt because they do not have the possibility of increasing vehicle emissions.

Because the 2000 RTP was the result of a major update and was completed relatively recently, the 2003 update will be “housekeeping” effort that focuses on meeting state and federal requirements, and incorporated new policy direction set by JPACT and the Metro Council as part of various corridor and special studies conducted since 2000. The update will also incorporate a number of “friendly amendments” proposed as part of local transportation plans being adopted over the past three years.

The next RTP update (which will be required by 2007) is proposed to be a more expansive effort that involves broader public discussion of plan policies and projects. By limiting this update to previously adopted local plans and corridor studies, projects that are included will have been subject to past public involvement. This approach would establish a cycle of every other update being a “major” effort that reopening discussion of the RTP on a more fundamental level at six-year intervals.

Attachment 1 to this summary is a tentative schedule of key meetings, decision points and public comment opportunities for the 2003 RTP update. As illustrated in this schedule, TPAC will be asked to play a very active role in the update during the next two months in order to develop a draft update by early November. Attachment 2 illustrates how the federal and state requirements will be addressed concurrently, though approved in separate actions by JPACT and the Council, with the federal component approved by resolution and the state and local components by ordinance.
Background on the RTP

The 2000 RTP was the culmination of a major, five-year effort to completely overhaul the plan to reflect new federal and state regulations and the (then) newly adopted 2040 Growth Concept. It was the first RTP to be acknowledged by the LCDC as consistent with statewide planning goals.

The 2000 Regional Transportation Plan was developed to include separate layers of planned projects and programs that respond to differing federal, state and regional planning mandates. These layers are:

- the **financially constrained system**, which responds to federal planning requirements, and is based on a financial forecast of limited funding over the 20-year plan period
- the **priority system**, which responds to state planning requirements, and assumes that significant new revenue must be identified in order to provide an adequate transportation system over the 20-year plan period
- the **preferred system**, which responds to regional planning policies adopted as part of the 2040 Growth Concept and Regional Framework Plan, including specific system performance measures.

The federal "metropolitan transportation plan" is contained in applicable provisions of Chapter 1, 2, 3, 4 and 6 of the 2000 RTP. The policies and financial analysis in Chapters 3 and 4 for the preferred system of policies and facility improvements are for regional, not state, transportation planning requirements. The priority system described in Chapter 5 of this plan serves as the statement of adequacy for the purpose of compliance with the state TPR. The priority system includes a broad set of needed transportation projects and programs that generally keep pace with growth in the region, while implementing key elements of the 2040 Growth Concept.

The 2000 RTP was adopted in three stages: (1) an interim, federal element in 1995 that ensured continued certification under federal regulations, (2) a greatly expanded policy document approved in 1996 that established a new direction for the RTP that mirrored the 2040 Growth Concept and (3) a system component approved in 1999 that updated and expanded the planned projects called for in the region during the 20-year plan period. These components were assembled and jointly adopted by the Metro Council and JPACT in August 2000 as a complete plan addressing all federal, state and regional requirements.

The August 2000 adoption triggered a state requirement that local transportation plans be updated for consistency with the RTP within one year of the August 10, 2000 adoption date. As of today, all local plans have been updated for consistency, and have either been adopted or are in the final stages of adoption. To this extent, the elements of the RTP that are implemented through local plans, including design considerations for boulevards, local street connectivity requirements and a new "congestion management" process for developing transportation projects that requires thorough review of alternatives to road expansion before new road projects are identified.

The August 2000 action also included an update to the Title 2 Parking requirements, including the provision to design large parking lots with street-like features and layouts that encourage infill development and support walking and bicycling. These new parking requirements have also largely been incorporated into local plans.
Major Tasks for the 2003-04 Update

Federal Regulations and Air Quality Conformity

The most pressing need for this update to the RTP is continued compliance with the federal Clean Air Act. The U.S. Department of Transportation last made a conformity determination on the 2000 RTP on January 26, 2001, and a new plan demonstrating conformity with the Clean Air Act must be in place on January 26, 2004, when the 2000 RTP conformity determination expires. Certification by the conformity determination is made jointly by the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA). The current RTP expires on January 26, 2004. Failing to adopt an updated RTP within the three year federal timeline means that federal-funded transportation improvements could not be obligated during the lapse period.

Most of the federal requirements will only require minor revisions to the RTP in order to maintain certification compliance. The more involved efforts involve the requirement for a "financially constrained" plan and demonstration of conformity with the federal Clean Air Act. The conformity finding is based on the projects that make up the "financially constrained" plan. The financial constraint exercise consists of developing a projection of reasonably expected transportation funding over the 20-year plan period, and selecting a subset of projects from the plan that fit within this "constraint".

As the federally recognized system, the financially constrained system is also the source of transportation projects that may be funded through the Metropolitan Transportation Improvement Program. The MTIP allocates federal funds in the region, and is updated every two years, and includes a rolling, four-year program of transportation improvements.

Given that the larger set of "priority" RTP projects is nearly four times the project revenue in the existing 2000 RTP, this is a difficult task to accomplish. The function of the "financially constrained" set of projects is further elevated by the fact that this list defines which projects in the plan are eligible for federal funding. The 2003 Regional Transportation Plan will provide an updated set of financially constrained projects and programs for future MTIP allocations. Thus, the proposed RTP update schedule shown in Attachment 'A-1' is organized around this essential outcome.

Another component of the federal requirements that warrants special effort is a needed update to the National Highway System (NHS) designations in the RTP. These routes were originally designated in the early-1990s, and are due for an update that considers 2040 land use and transportation considerations that have since been adopted into regional and local plans.

Post-Acknowledgement Amendments

In June 2002, the Metro Council and JPACT adopted a series of three "post-acknowledgement" amendments. These changes to the RTP reflected recently completed studies that had been anticipated in the original RTP adoption action, and were approved as a resolution that directed staff to bring the amendment to the next regular update to the RTP.

The "post-acknowledgement" amendments include changes resulting from the Elderly and Disabled Transit Study and the Corridor Priorities Project, both completed in late 2001. These studies addressed specific, outstanding needs identified in the 2000 RTP. A third "post-acknowledgement" amendment was comprised of a number of minor text changes that were generated by the LCDC order that acknowledged the plan in June 2001.
Because the “post-acknowledgement” amendments were reviewed in detail as part of resolutions approved by JPACT and the Metro Council, they will simply be forwarded as part of the overall RTP update ordinance, with no further changes proposed.

Local Transportation Plan “Friendly Amendments”

Under state rules, local governments in the Metro region were required to update local transportation plans for consistency with the RTP. Metro was involved in these local updates at a detailed level, with project staff assigned to each jurisdiction. As each local plan was completed, any proposed amendments to the RTP were called out and identified as “friendly amendments” in Metro’s formal comments on the local plans.

This means that staff will bring these proposed changes to the Metro Council with the recommendation that they be found consistent with the RTP, and incorporated into the plan. Almost all of these proposed changes represent refinements to RTP maps and project descriptions.

Transportation Planning Rule and State Planning Goals

In 1991, the Land Conservation and Development Commission adopted the Oregon Transportation Planning Rule (TPR). The TPR implements State Land Use Planning Goal 12, Transportation, which was adopted by the Oregon Legislature in 1974. The TPR requires most cities and counties and the state’s four MPOs to adopt transportation system plans that consider all modes of transportation, energy conservation and avoid principal reliance on any one mode to meet transportation needs. By state law, local plans in MPO areas must be consistent with the regional transportation system plan (TSP). Likewise, the regional TSP must be consistent with the Oregon Transportation Plan, adopted in 1992 by the Oregon Transportation Commission.

The state TPR requires that transportation system plans provide an adequate system of improvements that meet adopted performance measures. The work program proposes consolidating the preferred and priority systems from the 2000 RTP into a single “preferred” system that will serve as the regional TSP. This analysis of this system will then be used to make a determination of adequacy for the purpose of compliance with the state TPR.

However, projects identified in this new system cannot be funded through the MTIP process unless they are also included in the smaller financially constrained system. Instead, these projects and programs are intended to guide local transportation plans and land use actions, and serve as the source of future projects in the financially constrained system, either through amendments to the Regional Transportation Plan, or through the regular updates that occur every three to five years.

Because the RTP was acknowledged by the LCDC so recently, staff does not anticipate a large number of changes to address statewide planning goals. The notable exception are a small number of remaining, outstanding issues from the LCDC acknowledgement order that were not included in last year’s “post-acknowledgement” amendments. Among these are new performance indicators that were developed as part of Metro’s regional performance measures project, and recently approved by the Metro Council.

Two major highway corridors will continue to remain “outside the plan” until exception findings on rural and resource goals for the portions of the corridors located outside of the urban growth boundary can be made are completed and approved by LCDC. These include the Sunrise Corridor Unit 2 and I-5 to 99W connector corridors.
The Sunrise corridor work will begin shortly, as part of the dual-parallel Sunrise Corridor Unit 1 DEIS and Damascus/Boring Concept Plan projects, but the recommendations from these studies will not be available before the RTP update is scheduled to conclude in early 2004. Likewise, a proposed corridor study for the I-5 to 99W connector was submitted for allocated funding through the MTIP process, and could be completed in the next few years, but would remain “outside” the RTP until then. Both corridors will continue to be portrayed on the RTP system maps, which set the long-range vision for the region’s key transportation corridors, but those portions of the corridors located outside the urban growth boundary will not be included as projects in the plan until the respective corridor studies are complete and exceptions findings are approved by LCDC.

Coordination with Regional Funding Initiatives

As currently scheduled, the RTP update is timed to support a possible regional transportation funding measure. Because the plan organizes projects into three time increments for implementation (first 5 years, second five years, final 10 years), the first implementation phase would be an ideal tool for vetting key transportation improvements that might also be incorporated into such a funding measure.

In 2002, a regional task force was created to explore options for a transportation funding measure. Their recommendations were forwarded to JPACT and the Council in December 2002, and the task force continues to work as a partner with these bodies to advance the proposal. All of the recommended projects in the task force recommendations were drawn from the 2000 RTP, so the main task in reconciling the two efforts will be to ensure that the financially constrained system in the updated 2003 RTP contains those projects expected to be part of a possible funding measure.

Thresholds for Changes to the RTP

Given time and resource constraints, the Metro Council directed staff in May 2003 to complete a “housekeeping” update to the RTP, with the understanding that the next update (which will be required by 2007) will be a more expansive effort that involves broader public discussion of plan policies and projects. This approach would establish a cycle of every other update being a “major” effort that reopens discussion of the RTP on a more fundamental level at six year intervals. Because the 2003 update will be limited to regulatory and other mandated changes needed to keep the plan current, the following guidelines are proposed to frame those changes eligible for inclusion in the 2003 RTP:

1. Revisions required by federal statute or regulation.
2. Revisions required by state statute or administrative rule.
3. RTP amendments approved by Council Ordinance since August 2000, such as the South Corridor map and project amendments.
4. RTP amendments forwarded by Council Resolution to this scheduled update, such as the I-5 Trade Corridor and Green Streets amendments.
5. Amendments to the Regional Street Design map resulting from ODOT’s effort to create a comprehensive map of Special Transportation Area (STA) designations.
6. Local functional map and project amendments recommended in local transportation plans adopted since August 2000, and endorsed by Metro as part of the local plan review process as “friendly amendments”.
7. Technical or factual updates to the plan text that reflect updated population, employment and other empirical data needed to establish a new planning horizon year of 2025.

8. Limited transportation analysis updates based on the limited modeling proposed to meeting air quality conformity requirements.

9. Identification of new topics warranting further study as “outstanding issues” in Chapter 6 of the updated RTP.

As the final point suggests, these guidelines would mean deferring major topics not already described in this memorandum to be addressed as discrete RTP amendments, or deferred to a subsequent RTP update.

**Technical Considerations**

Because of the inherent time and resource constraints, the work plan proposes a single round of modeling and analysis for this update. The principal purpose for this approach is to complete the federal air quality conformity analysis required to demonstrate that the updated plan is consistent with the region’s air quality maintenance plan.

To achieve this, the work plan proposes combining the preferred and priority systems contained in the 2000 RTP as a single preferred system that will establish the universe of projects eligible for inclusion in the financially constrained system that is eligible for federal funding. The exception to this guideline are local and regional projects identified in corridor refinements and local transportation plans since the 2000 RTP was adopted. This approach will focus TPAC’s activities on defining the financially constrained system, and is based on the assumption that the combination of preferred system projects from the existing plan, and new projects from subsequent studies, will be adequate to meet travel demand in the new 2025 horizon year.

As part of documenting findings from this limited RTP modeling exercise, staff will review and update system performance conclusions from the 2000 RTP, as appropriate, to reflect the new systems. However, the work program does not include an iterative process of multiple rounds of modeling to test new projects against the congestion management system and other RTP performance measures, since the new preferred system of improvements is expected to perform adequately. Any outstanding issues that are identified will be referenced for future corridor or area studies.

Attachment 1 to this summary is a tentative schedule of key meetings, decision points and public comment opportunities for the 2003 RTP update. As illustrated in this schedule, TPAC will be asked to play a very active role in the update during the next two months in order to develop a draft update by early November. Attachment 2 illustrates how the federal and state requirements will be addressed concurrently, though approved in separate actions by JPACT and the Council, with the federal component approved by resolution and the state and local components by ordinance.
2003 RTP UPDATE
Calendar of Activities

September 5  TPAC review and discussion on RTP Work Program

September 9  Metro meeting with TriMet on RTP finance and project assumptions

September 16 Council Work Session review of RTP Work Program

September 18 JPACT review of RTP Work Program

September 18  Metro meeting with City of Portland and Port of Portland on RTP finance and project assumptions
9:30-11:30 a.m., Cooper Mountain Room (Rm 370 A)

September 23  Metro meeting with Clackamas County Coordinating Committee on RTP finance and project assumptions
2-4 p.m., Cooper Mountain Room (Rm 370 A)

September 24  Metro meeting with East Multnomah County Transportation Committee on RTP finance and project assumptions
9-11 a.m., Multnomah County offices, Willamette Room, 1600 SE 190th Avenue

September 25  Metro meeting with Washington County Coordinating Committee on RTP finance and project assumptions
1:30-3:00 p.m., Beaverton library conference room

September 25  Metro meeting ODOT and other MPOS on State finance assumptions

September 26  TPAC discussion on defining the preferred system and financial constraint analysis

October 2  FTA/FHWA/DEQ/EPA and TPAC interagency consultation on air quality conformity
10-11:30 a.m., Cooper Mountain Room (Rm 370 A)

Early October  Preferred system analysis begins

October 7  TPAC Workshop – Finalize Preferred RTP System and continue discussion on Financially Constrained RTP System
9:30-noon, Fanno Creek Room (Rm 270)

Updated September 8, 2003
October 14  TPAC Workshop – Finalize Financially Constrained RTP System
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Mid-October  Financially constrained system analysis begins

October 22  TPAC Workshop – General amendments to the RTP
9:30-noon, Cooper Mountain Room (Rm 370 A)

October 31  TPAC recommendation on draft 2003 RTP; draft RTP and conformity determination (not including emissions results) documents submitted to FHWA and FTA

November 3  Air quality conformity analysis begins

November 13  Tentative JPACT action on draft 2003 RTP

November 13  First Council reading of Ordinance and Resolution on draft 2003 RTP

November 14  Public comment period on draft 2003 RTP and draft conformity determination begins

November 25  TPAC review and discussion of air quality conformity analysis

December 4  Public hearing on draft 2003 RTP

December 11  Final JPACT action on 2003 RTP

December 18  Second Council reading of Ordinance and Resolution, and consideration of adoption of 2003 RTP

December 19  RTP and final conformity determination submitted to FHWA and FTA for Federal review, pending approval by Metro Council

January 26  2000 RTP expires; deadline for federal conformity finding on 2003 RTP and conformity analysis to prevent lapse of RTP
## Regional Transportation Plan

### Federal Component

- **November '03**
  - **Draft Federal Component**
    - Draft 2025 Revenue Forecast
    - Draft 2025 Financially Constrained System
  - **Conformity Analysis**
    - Round 1 Modeling
    - Conformity Findings
    - Draft Conformity Report
- **December '03**
  - **US DOT and US EPA Conformity Review of 2003 RTP**
    - Review of Federal Requirements
    - 2003 RTP Conformity Determination
- **January '04**
  - **Final Adoption of 2003 RTP**
    - Resolution approving Federal Component
    - Ordinance adopting State and Local Component

### State and Local Component

- **November '03**
  - **Draft State and Local Component**
    - Policy Updates
    - System Map Updates
    - Implementation Requirement Updates
    - Preferred RTP System Projects
- **December '03**
  - **Draft State and Local Component**
    - Final Systems Analysis
    - Congestion Management Findings
    - Corridor Deficiency Findings
    - Corridor Refinement Findings
- **January '04**
  - **2003 RTP Post-Acknowledgement Review**
    - Review of State TPR Requirements

### Flowchart

- **May - September '03**
  - **Review of Federal Requirements**
    - Background on Conformity Activity
    - 2025 State Revenue Background
    - 2025 Local Revenue Background
- **October '03**
  - **Federal Consultation**
    - Review of Draft 2025 Revenue Forecast
    - Review of Draft 2025 Financially Constrained Modeling Assumptions
  - **Develop Federal Component Base**
    - Preliminary 2025 Revenue Forecast
    - 2025 Revenue Implications
    - 2025 Financially Constrained System Base
    - Background Modeling for 2025 Base Year
- **November '03**
  - **Draft Federal Component**
    - Draft 2025 Revenue Forecast
    - Draft 2025 Financially Constrained System
  - **Conformity Analysis**
    - Round 1 Modeling
    - Conformity Findings
    - Draft Conformity Report
  - **Review State & Local Requirements**
    - RTP Amendments since 2001
    - RTP "Resolution to Amend" since 2001
    - Local TSP Consistency Amendments
    - New State Administrative Rules
    - New Framework Plan Requirements
- **December '03**
  - **Draft Plan and Public Review**
    - Draft Policy Updates
    - Draft System Map Updates
    - Draft Implementation Req. Updates
    - Draft Preferred System
    - Draft Financially Constrained System
- **January '04**
  - **Final Adoption of 2003 RTP**
    - Resolution approving Federal Component
    - Ordinance adopting State and Local Component
  - **Systems Analysis & Summary**
    - Draft Congestion Management Findings
    - Draft Corridor Deficiency Findings
    - Draft Corridor Refinement Findings

### Timeline

- **May - September '03**
- **October '03**
- **November '03**
- **December '03**
- **January '04**

**Systems Analysis & Summary**
- Draft Congestion Management Findings
- Draft Corridor Deficiency Findings
- Draft Corridor Refinement Findings

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**Attachment 2**

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**September '03**
2003 RTP UPDATE

Calendar of Activities

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2000 RTP expires; deadline for federal conformity finding on 2003 RTP and conformity analysis to prevent lapse of RTP
First Area Open Houses Set for OTIA III Bridge Program

Three area meetings will discuss plans to fix area bridges and ask citizens for their input.

The Oregon Department of Transportation will hold a series of open houses to explain and discuss the Oregon Transportation Investment Act III program to repair or replace hundreds of bridges in Oregon—and to listen to neighbors’ and the traveling public’s concerns and opinions. ODOT has scheduled three open houses in September to discuss bridges in the Portland and Mount Hood areas.

♦ Thursday Sept. 11, 4:30–7:00 p.m., Lions Club, 25430 U.S. 26 (at Woodsey Way), Welches
  o Zigzag River Bridge on U.S. 26 about two miles east of Rhododendron

♦ Thursday Sept. 18, 4:30–7:00 p.m., Clackamas County Bank Auditorium, 38975 Proctor Blvd., Sandy
  o Alder Creek and Wildcat Creek Bridges on U.S. 26 about six and seven miles east of Sandy

♦ Tuesday Sept. 30, 4:30–7:00 p.m., Museum of The Oregon Territory, 211 Tumwater Drive, Oregon City
  o Bridge over Union Pacific Railroad tracks on Oregon 212 westbound 500 feet east of S.E. 82nd Drive
  o Rock Creek Bridge on Oregon 212 westbound 500 feet from the intersection with Oregon 224
  o Bridges and connector on Interstate 5 northbound and southbound over the Wilsonville-Hubbard Highway, south of Wilsonville
The OTIA III Bridge Program

Over the next 10 years, ODOT will supervise consultants and contractors working on 500 bridges and another $500 million in modernization planning and/or construction projects. It's the largest infrastructure investment in Oregon since World War II. The $2.5 billion transportation funding package signed by Gov. Ted Kulongoski in July 2003 is called the Oregon Transportation Investment Act, or OTIA III. It allocates $1.6 billion for the repair or replacement of cracked and other load-limited bridges affecting critical freight routes and the state's economic recovery. A statewide bridge assessment evaluating the engineering and environmental conditions of these bridges is a preliminary step of OTIA III’s five-stage program. The bridges included in the bridge assessment are spread throughout the state, with a heavy concentration of bridges on Interstate 5 and Interstate 84.

Questions and Comments

Reporters can visit the Statewide Bridge Assessment Web site, www.ODOTBridgesEE.org, or contact the information sources at the top of this release. Detailed information is online at ftp://ftp.odot.state.or.us/outgoing/%7EOTIA%20III%20REGION%201%20BACKGROUND/.

Members of the public can find more information, ask questions and make comments by contacting the Statewide Bridge Assessment Program at (800) 655-6090 or www.ODOTBridgesEE.org. The mailing address is Attn: Statewide Bridge Assessment, 1158 Chemeketa Street NE, Salem, OR 97301-2528. People in the Portland and Mount Hood areas can also contact ODOT Region 1 Community Affairs Manager Steve Harry at (503) 731-3490 or Steven.M.Harry@odot.state.or.us.

### ODOT ###
September 12, 2003

The Honorable Ron Wyden
United States Senate
516 Hart Senate Building
Washington, DC 20510

The Honorable Gordon Smith
United States Senate
404 Russell Senate Building
Washington, DC 20510

The Honorable David Wu
U.S. House of Representatives
1023 Longworth Building
Washington, DC 20515

The Honorable Greg Walden
U.S. House of Representatives
1404 Longworth Building
Washington, DC 20515

The Honorable Earl Blumenauer
U.S. House of Representatives
2446 Rayburn Building
Washington, DC 20515

The Honorable Peter DeFazio
U.S. House of Representatives
2134 Rayburn Building
Washington, DC 20515

The Honorable Darlene Hooley
U.S. House of Representatives
2340 Rayburn Building
Washington, DC 20515

Dear Oregon Delegation:

As President of the Metro Council and Chair of the Joint Policy Advisory Committee on Transportation (JPACT), we are pleased to reiterate to you the Portland Metro region’s fiscal year 2004 transportation appropriations priorities. As you know, the appropriations bill is advancing toward a House/Senate conference. At this critical time, we are asking for your assistance to ensure that this legislation allows the Portland Metro region to continue constructing cost effective transportation projects that help achieve our region’s mobility, land use, and growth management goals. Without these critical projects, our region’s economic vitality and livability are at risk, as is our Region 2040 vision for the future.

The Portland Metro region has long been viewed as a leader in regional cooperation that results in innovative road, highway, transit, freight, bike and pedestrian projects. We are proud to bring a mix of projects, backed by a strong regional consensus to the delegation. We know that projects with the force of consensus make your difficult job a little easier, and we are grateful for the support we have received from you over the years.

Our transit priorities for this year’s appropriations bill have been to achieve funding needed to advance three critical rail projects; the Interstate MAX light rail project, which is headed for
opening next year ahead of schedule and under budget; to help advance the Wilsonville-Beaverton commuter rail project into Final Design; and, to give a boost to our plans for light rail in the I-205 corridor through the inclusion of language in the bill.

Your efforts to secure $77.5 million for the Interstate MAX line in both the House and Senate Transportation and Treasury Appropriations bill are greatly appreciated. This is the amount recommended by the Bush Administration and contemplated in TriMet’s Full Funding Grant Agreement (FFGA) with the Federal Transit Administration (FTA).

Your support and assistance with the Portland Metro region’s next significant transit project, Wilsonville to Beaverton Commuter Rail is also greatly appreciated. The Senate Bill appropriates $6 million for this project where the House bill contained no funds for the project. With your help, the region hopes to increase the Wilsonville to Beaverton Commuter Rail funding to $9 million. This level of commuter rail funding will ensure that the project can advance in fiscal year 2004 and will help demonstrate congressional support for the project to FTA.

Our next priority for transit projects in conference is to gain inclusion of language to facilitate the region’s innovative approach to maximize transit oriented development along the I-205 light rail line. The region has suggested language for your consideration that would foster private-sector creativity by allowing early consideration of transit-oriented development as part of a design-build project delivery program. Other transit requests needing your continuing support include capital funds for bus replacement and bus-related capital facilities, which was included in the House bill, and funding for the jobs access/reverse commute program, which is included in both the House and Senate Bills.

With regard to projects in the highway program, in order to continue our region’s track record of innovation in transportation, Portland State University requested $4 million for development of an Intelligent Transportation Systems Research Center. The House bill includes $750,000 for development of an Intelligent Transportation Systems Research Center. The House bill includes $750,000 for this project. We urge your continued support to increase this funding in conference.

There are other projects for which the region has requested funding that did not receive funding in either the House or Senate bill. These projects are intended replace aging infrastructure, improve mobility and maintain the economic health of the region. They include:

- Multnomah County’s aging Sauvie Island Bridge. Multnomah County is requesting $500,000 million from Bridge Discretionary funds for preliminary engineering for the new bridge.

The Oregon Department of Transportation’s (ODOT) I-5 Transportation and Trade Corridor Project is addressing transportation links between Oregon and Washington that are critical for the movement of freight, access to jobs and health of the region’s bi-state economy. To continue this work, ODOT is requesting and Metro supports their $500,000 request from the National Corridor Planning and Development Program to prepare a multi-modal Environmental Impact Statement for the Columbia River crossing, that would consider highway, light rail, freight and other improvements. In addition, we urge your support for WSDOT’s $4 million request for this project, which did not receive funding in either the House or Senate bills.
The Portland Metro region also requests your support for Clark County capital projects as well as $2 million for an Alternatives Analysis for a Clark County light rail line.

While we know it is difficult to gain funding in conference for projects that have not been included in either bill, we hope you will look for opportunities to advance them.

Thank you in advance for your consideration of our request and for your ongoing support of our efforts. Please do not hesitate to contact either of us or Richard Brandman, Metro’s Deputy Planning Director, if you have questions or need further information.

Sincerely,

David Bragdon, President
Metro Council

Rod Park, Chair
Joint Policy Advisory Committee on Transportation
Metro Councilor
Transit Investments 1998 to 2007

An Overview of the TriMet Service Development Program

September 2003

Focused Transit Investments

- Combine high capacity, corridor and local area improvements
- Produce the greatest system benefits
- Maximize ridership impact
- Require community coordination
  - local infrastructure investments
  - matched with development opportunities
  - support regional and town center plans

Westside Connections

Airport / Parkrose Area

 Interstate MAX
Transit Investment Plan
Priority #1

Maintain the quality of the existing system
• Replace / upgrade vehicles and facilities
• Route performance improvements
• Maintain vehicles and facilities
• Enhanced information and amenities
• Monitor system performance

Highlights
• ~300 new bus shelters
• Low floor light rail vehicles and buses introduced
• Streamline built on Portland signal priority project
• Transit Tracker introduced
• Bus stop sign and pole replacement
• Printed schedule information at each bus stop
• Sidewalk / crosswalk studies

Contributions to On-street Capital Improvements

Bus Shelters: FY 1998 - approximately 640

Bus Shelters: FY 2003 - approximately 940
Existing Transit Tracker Locations

Signal priority installations at key intersections
Bus queue jump lanes at selected intersections
Bus stop re-spacing and curb extensions
Elimination of unnecessary route deviations

Route-by-route implementation is being complemented with hot spot intersection treatment system-wide.

**Streamline is Working**
- Same trips, same headway, fewer buses
- Average run time savings: 2.5 minutes
- Improved on time performance: 14.2%
- Average minutes late fell: 5.7 to 3.5 min.
- Reduced overcrowding: 8.5% to 5.8%
Transit Investment Plan
Priority #2

Grow the high capacity system

- Light rail system expansion per the RTP
- Support multi-modal corridor studies
- Explore other modes (commuter rail, rapid bus, etc)
- Employ innovative project management

Accomplishments

- Westside MAX and related bus services
- Airport MAX public/private partnership
- Central City Streetcar
- Interstate MAX (May 2004)

On the Horizon:

- Washington County Commuter Rail
- Riverplace / N Macadam Streetcar Extension
- Two-Phased South Corridor Project LPA:
  - Southgate Park & Ride and Milwaukie Transit Center
  - I-205 light rail
  - Downtown Mall rehabilitation with light rail
  - Milwaukie light rail / BRT to Oregon City
- Lake Oswego Streetcar Extension
- I-5 Trade Corridor Partnership strategy
- SE Powell / Foster and SW Barbur / 99W HCT Studies
Transit Investment Plan
Priority #3

Expand the Number of Frequent Service Routes
- Capitalize on Barbur / McLoughlin experience
- More service all hours of the week
- Meet customer service needs and demands
- Build ridership in corridors / main streets
- Reinforce land use plans and TSPs

Expand the Frequent Service System
- 15-minute or better service
- Day / evening, 7 days / week
- Low floor buses
- Enhanced bus stop amenities
- Safe, accessible pedestrian access
- Increased from 4 routes in 1998 to 15 today
- TriMet's 2003 Transit Investment Plan calls for 22 frequent routes
Frequent Bus Service 2004-2007

Transit Investment Plan
Priority #4

Improve local service
• Directed and coordinated investments
• Match to TSPs and community initiatives
• Explore innovative service concepts
• Targeted services / customized shuttles
• Recognize that all service is local
• Improve pedestrian access to transit

Local Service Challenges
• Low density communities are hard to serve
• Walled or cul-de-sac neighborhoods impair pedestrian access to transit
• Lack of sidewalks, crosswalks and lighting discourages transit use
• Irregular street connectivity makes routing and logical transfer points more difficult
Improve Local Service

- Local service tailored to community needs
- The Cedar Mill shuttle illustrates service suited to local needs
- Employer service to Swan Island and Rivergate
- Safe and convenient pedestrian connections

LIFT Program
Special Needs

- Door-to-door service for people with disabilities
- 846,000 annual rides, average 6% annual growth
- Annual program cost grew in 10 years from $5.3 million to $16.5 million
- Encouraging some LIFT users to use more efficient fixed route services

LIFT Service Coverage

Accessibility Program Priorities
from the 2001 Tri-County Elderly and Disabled Transportation Plan

1. Accessible fixed route service
2. Supportive capital improvements
3. Fixed route travel training
4. Service coordination
5. Improved customer information
6. Land use coordination
7. Regional planning and funding
8. Improved service methods / demand management

Program Support

- Current funding will maintain quality bus and rail services.
- Expanded payroll tax authority facilitates meeting growing service needs.
- Productivity initiatives continue to help manage costs.
- Federal assistance and smart financing strategies will continue to develop the high-capacity system.
- STP and CMAQ funds are essential to support the on-street capital program.

Transit Commitment
Through the MTIP

- Regional rail development
  - $6 M X 10 years for Interstate MAX
  - $8 M / year starts in 2006 for continuing program
- Improve bus stops and rider amenities
  - 2004/05 contribution of $0.625 M / year
  - 2006/07 increased to $1.375 M / year
- Concluding support for SE McLoughlin and SW Barbur Frequent Bus service
  - 2000/05 contribution of $1.4 M / year
  - Support concludes in 2005
Transit Service Development Requires Partnerships

- Transportation Systems Plan
- Coordinated community outreach
- Pedestrian access improvements
- Priority transit / traffic management
- "Heads up" development review
- Identifying opportunities
- Project permitting support

How Our Transit System Stacks Up

- 88 million annual trips on TriMet exceeds that of peer systems:
  - 10 million more than Minneapolis or Denver
  - 30 million more than Dallas or San Jose
  - 60 million more than Salt Lake City
- Our transit service area ranks 29th in population nationally, but 13th in ridership.
- The region's 300,000 weekend rides is 30,000 more than that of the Seattle Metro system.

Smart Transit Investments are Paying Off

- Attractive transit options means continued ridership growth, less road congestion.
- Cleaner air and land use policy support means enhanced regional livability.
- A balanced and developed infrastructure is essential for economic vitality.
Wednesday, September 17

8:00 AM  Agenda review and briefing session, Administrative Conference Room 344, ODOT Region 1 Portland Headquarters.

Note: The Commission may choose to take agenda items out of order, pull, defer or shorten presentation time of agenda item(s) to accommodate unscheduled business needs. Anyone wishing to be present for a particular item should arrive when the meeting begins to avoid missing an item of interest.

Website address to view agendas/minutes on the Internet: www.odot.state.or.us/otc.

The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to Jill Pearson, Commission Assistant, at (503) 986-3450.

FORMAL MONTHLY MEETING
(See end of agenda for map and parking information.)
Oregon Department of Transportation Region 1 Headquarters
Public Meeting Rooms A & B
123 NW Flanders Street
Portland, Oregon 97209-4012
(503) 731-3200
(503) 731-8259 (FAX)

9:30 AM  A) Director's Report. Informational (10 min., Bruce Warner)

9:40 AM  B) Commission Member Reports. Informational (10 min., OTC Members)

9:50 AM  C) Public Comments. (Up to 15 min.)
(Public testimony is valued by the Commission, and those who wish to testify are encouraged to sign up on the public comment sheet provided at the meeting handout table. Note: This part of the agenda is for comments on topics not scheduled elsewhere on agenda. General guidelines: provide written summaries when possible and limit comments to 3 minutes. If you bring written summaries or other materials to the meeting, please provide the Commission Secretary with 10 copies prior to your testimony. NOTE: If additional public comments are necessary, comments will be continued at the conclusion of today's agenda.)
Wednesday, September 17 (Continued)

10:05 AM  D) Approve Immediate Opportunity Fund (IOF) Grant of $228,872 for T-Mobile in Redmond. (10 min., Bob Bryant).

10:15 AM  E) Approve the request by the City of Hood River for $141,000 in Immediate Opportunity Funds, Type A, to construct a new road to provide access to the Wasco Business Park site, future location of Humanities Software. (10 min., Matthew Garrett).

10:25 AM  F) Approval to amend the current 2002-2005 Statewide Transportation Improvement Program (STIP) by modifying the scope, name, limits, and budget of the Region 4, Sherman County US 97 Biggs-Wasco & Fields Curve Correction project ($4,484,000) and the US 97 Biggs-Wasco & Grass Valley-Shaniko ($6,481,000). (10 min., Bob Bryant).

10:35 AM  G) Request approval for the OTIA III Local Bridge Selection Timeline and Outreach Schedule, including updated criteria for local bridge selection. (15 min., Jon Oshel, AOC, and Andrea Fogue, LOC).

10:50 AM  H) Approval of Final Bridge Options Report and amend the 2002-2005 Statewide Transportation Improvement Program (STIP) to include the bridge identification in the report. (30 min., Paul Mather).


11:50 AM  J) Discussion with Joint Policy Advisory Committee on Transportation (JPACT) regarding formation of an Area Commission on Transportation (ACT). (30 min., Councilor Rex Burkholder, Metro).

12:20 PM  K) Confirm the next two Commission meeting dates. (3 min., Bruce Warner).
- The annual workshop will be held Tuesday and Wednesday October 21 & 22, 2003, at the Hood River Hotel in Hood River. The October formal meeting will be held at the same location Wednesday afternoon, October 22, 2003.
- The regular monthly meeting will be held Monday, November 17, 2003, in Salem. Potential meeting items may include:
  1) Access Management Rule.
  2) Adoption of Highway Segment Designations / Oregon Highway Plan Amendment.
12:23 PM  L) Consider approving items on the Consent Calendar. (See following page(s).  
   
   12:26 PM  M) Public Comments Continued. 
   
   12:41 PM  ADJOURN. LUNCH with ODOT staff, Administrative Conference Room 344.

CONSENT CALENDAR

1. Approve the minutes of the August 20, 2003, Commission meeting in Ontario.

2. Adopt a resolution for authority to acquire real property by purchase, condemnation, agreement or donation.

3. Approve the following Oregon Administrative Rule (OAR) actions:

   a. Adoption of OAR 734-057-0020 relating to beautification of highway right of way.
   b. Temporary amendment of OAR 735-062-0095 relating to transition to an eight year renewal cycle for driver licenses and ID cards.
   c. Amendment of OAR 735-072-0023 relating to the provisional driver improvement program.
   d. Adoption, amendment and repeal of OAR Chapter 741, Divisions 100 through 200, relating to highway-rail crossing safety.

4. Approve an amendment of the current 2002-2005 Statewide Transportation Improvement Program (STIP) by adding the preservation project Depot Road to Plum Street on US 26 in Jefferson County (Madras, Region 4) from MP 116.55 to MP 117.52. Estimated construction cost is $1.1 million and Region 4 has made adjustments to the current TIP Financial Plan to cover this cost.

5. Approve the submitted changes by the City of Klamath Falls to the Oregon Transportation Commission Conditions of Approval for two Region 4 Oregon Transportation Investment Act (OTIA) Projects, East Main to Crosby & Broad Street to Austin Street.


7. Approve a 45-mph transition speed zone on the Siletz Highway (OR 229) from MP 23.40 – MP23.59 in Lincoln County.
DOWNTOWN PORTLAND OREGON

1 ODOT Region 1 Headquarters' Building
Public Meeting Rooms A & B (Formal Meeting)
123 NW Flanders Street

September 17, 2003 Oregon Transportation Commission Meeting Agenda
Distributed by Jill Pearson, Commission Assistant (503) 986-3450
09-03 Agenda
9-3-03
DIRECTIONS TO ODOT REGION 1 HEADQUARTERS' BUILDING
123 NW Flanders Street

FROM THE AIRPORT
When leaving the airport, you'll be headed east. Take I-205 South to I-84 West. Head west on I-84 toward downtown Portland. When passing the Lloyd Center exit, move to the right lane in order to take the next Rose Garden/Steel Bridge Exit. As you get to the bottom of the exit ramp, there is a signal light, go straight through and turn left at the next signal light (Multnomah). Stay on Multnomah, it will take you across the Steel Bridge. You want to be in the left lane when you cross the bridge. Turn left at the bottom of the exit ramp from the bridge; this puts you on 3rd. Stay in the left lane, go two blocks to Everett, turn left onto Everett. Stay in the left lane; go one block, turn left.

ODOT Region I Headquarters is the three-story building on the right (2nd & Flanders). Parking is limited, however there are parking meters on the north side of the building. Or, if none are available, there is a parking garage two blocks south and one block east of us at 1st and Davis. If you need further assistance please call the main receptionist at 731-8200.

FROM SALEM
Head north on I-5. As you approach Portland, take the I-405 exit. Take the Everett Street Exit off I-405. Turn right (east) on Everett (toward the river). Go to 2nd and turn left. ODOT is one block ahead on the corner of 2nd & Flanders.

FROM VANCOUVER
Head south on I-5. As you approach Portland, take the Broadway Bridge Exit. Take left ramp to Broadway Street. Go to Everett Street and turn left. Go to 2nd and turn left. ODOT is one block ahead on the corner of 2nd & Flanders.

FROM I-84
Head west on I-84 toward downtown Portland. When you pass the Lloyd Center Exit, you want to move to the right lane in order to take the next exit “Rose Garden/Steel Bridge”. As you get to the bottom of the exit ramp, there is a signal light, go straight through and turn left at the next signal light (Multnomah). Stay on this street and it will take you across the Steel Bridge. You want to be in the left lane when you cross the bridge. Turn left at the bottom of the exit ramp from the bridge; this puts you on 3rd stay in the left lane; Go two blocks to Everett, turn left. Stay in the left lane; go one block, turn left.

US-26
AVAILABLE PARKING NEAR REGION 1 FLANDERS BUILDING
ODOT
123 NW FLANDERS
(503) 731-8200

Parking is "first come first served"
Check with the security officer, at (503) 731-8518

Business Hours
Mon.-Thurs. 7:00 a.m. - 12:00 a.m.
Fri.-Sat. 7:00 a.m. - 2:30 a.m.
Sunday 8:30 a.m. - 10:00 p.m.

Old Town Parking (Smart Park)
NW 1st & Davis
(503) 823-2898
$.95 per hour for first four hours
$3.00 per hour thereafter
$10.00 all day
This parking structure usually fill by around 10 a.m.

City Center Parking
1st & Davis (Across from Smart Park at 1st & Davis)
General City Center Parking Phone: (503) 221-1666
$5.00 per day (they don't give hourly breakdown)

Smart Park
815 SW 4th Avenue/Yamhill
(503) 823-2897
$.95 per hour for first four hours
$3.00 per hour thereafter
$12.00 all day
This parking structure is located by MAX line and is located in Fareless Square.
You can catch MAX and ride to Old Town and then walk one block to ODOT.

U-Park
4th & Glisan
(503) 221-1828
$.95 per hour for first four hours
$3.00 for every hour thereafter
$12.00 maximum all day

MAX Information
From Lloyd Center – fare is free
From downtown Portland – fare is free
Get off at Old Town/Chinatown stop

Any questions, please call Gail Smith, (503) 731-8261

September 17, 2003 Oregon Transportation Commission Meeting Agenda
Distributed by Jill Pearson, Commission Assistant (503) 986-3450
09-03 Agenda
9-3-03
DATE: September 5, 2003

TO: Oregon Transportation Commission

FROM: Bruce A. Warner
Director

SUBJECT: Tri-Met Briefing on 1-205 Light Rail Transit (LRT) Project

Requested Action:
No action requested. Tri-Met will brief the Commission on its efforts to build the next Light Rail Transit Alignment along the I-205 corridor between Clackamas Town Center and I-84.

Background:
The Portland metropolitan area is developing a 6.5 mile LRT alignment along the I-205 corridor to connect the Clackamas and Gateway regional centers. It is part of a LRT system that will connect the eastern portion of the metro area with downtown Portland, Beaverton and Hillsboro, as well as the airport, and north Portland.

Metro recently approved a 13,000-acre urban growth boundary amendment to provide increased opportunities for housing, commercial and industrial development in the Damascus and Pleasant Valley areas. As that area develops, there will be an increased need to move people and goods along the I-205 corridor.

By 2020, it is estimated that 33,270 daily boarding rides will be achieved. An estimated 35% of the riders would have destinations within the I-205 corridor.

Fred Hansen, General Manager of Tri-Met, will brief the Commission on the issues and opportunities encountered in developing light rail along this important freight and commuter corridor.

Copies
John Rosenberger
Patrick Cooney
Matthew Garrett

Lori Sundstrom
Robin McArthur
Ralph Drewfs

Fred Hansen, Tri-Met
DATE: September 5, 2003

TO: Oregon Transportation Commission

FROM: Bruce A. Warner
      Director

SUBJECT: Discussion with Metro and Joint Policy Advisory Committee on Transportation Regarding Their Proposal to Be Designated an Area Commission on Transportation.

Requested Action:
No action requested. This will be a discussion with members from the Joint Policy Advisory Committee on Transportation (JPACT) and Metro Council regarding their proposal to be designated an Area Commission on Transportation (ACT).

Background:
In response to an inquiry by the Commission, JPACT established a subcommittee several months ago to study the issue of whether to become an ACT. Commissioners John Russell and Gail Achterman attended meetings as did representatives from local and regional partners. The committee prepared the attached proposal, which was discussed at a full JPACT meeting.

JPACT requested time to discuss this issue directly with the Commission. Attached is the proposal for your review. Basically, the proposal asserts that the membership, bylaws and operating procedures of JPACT meet the goals established by the Commission for an ACT. They are not suggesting an alteration of JPACT boundaries.

Enclosure:
• Memo from JPACT

Copies (w/enclosure) to:
John Rosenberger                      Lori Sundstrom                        Rex Burkholder, Metro Councilor
Patrick Cooney                         Robin McArthur                        Rod Park, Metro Councilor
Matthew Garrett                        Craig Greenleaf                       Andy Cotugno, Metro
Jerri Bohard                           Alan Arceneaux                       Bob Cortright, DLCD
Jill Vosper

Metro & JPACT regarding ACT Ltr.
8-27-03
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